

## The “Missing” Politics of Whiteness and Rightful Presence in the Settler Colonial City

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Keyword:	settler-colonial city, whiteness, rightful presence
Abstract:	<p>This paper engages the global nexus of colonization, racialization, and urbanization through the settler colonial city of Kelowna, British Columbia (BC), Canada. Kelowna is known for its recent, rapid urbanization and for its ongoing, disproportionate ‘whiteness,’ understood as a complex political geography that enacts boundaries of inclusion and exclusion. The white urban identity of Kelowna defines Indigenous and migrant communities as ‘missing’ or ‘out-of-place,’ yet these configurations of ‘missing’ are politically contested. This paper examines how differential processes of racialization and urbanization establish the whiteness of this settler-colonial city, drawing attention to ways that ‘missing’ communities remake relations of ‘rightful presence’ in the city, against dominant racialized, colonial, and urban narratives of their absence and processes of their displacement. Finally, this paper considers how a politics of ‘rightful presence’ needs to be reconfigured in the settler-colonial city, which itself has no rightful presence on unceded Indigenous land.</p>

## The 'Missing' Politics of Whiteness and Rightful Presence in the Settler Colonial City

### Missing: the settler colonial city in world politics

With a population of 120,000, Kelowna is the largest city in the Okanagan Valley. It is located 400 km north-east from Vancouver, BC, well-connected by direct highways and an international airport but clearly a step off the beaten path. Rapid urbanization here has been fueled primarily by people fleeing larger cities in search of a quieter, sunnier, healthier and more affordable life. Ten years ago, the University of British Columbia (UBC) opened a satellite campus in Kelowna (UBC-Okanagan). Locally you may hear that this development accelerated Kelowna's growth; and if you work in academia, you may notice that Kelowna is increasingly interpolated into scholarly literature as a site of critical investigation. However, outside real estate advertisements, tourist brochures, and a few academic publications, Kelowna is still largely invisible in global terms: a parochial quasi-city, appearing to most residents and visitors as safe, clean and noticeably, homogenously, white for a city of its size.<sup>1</sup> You may ask about the city's name, and on learning that it is derived from the Nsyilxcen word *ki? law na? (grizzly bear)*, perhaps discover that Kelowna is located on the unceded, transborder lands of the Indigenous Syilx people, the Okanagan First Nation.<sup>2</sup> Or, you might stop to buy cherries at a fruit stand and notice that the workers around back, sorting and stacking cherries, are noticeably *not white*;<sup>3</sup> or watch as a group of Spanish-speakers load onto a school bus at a big-box grocery store; and so perhaps come to learn that temporary migrant workers from Jamaica, Mexico, and Guatemala perform much of the agricultural labour that sustains Kelowna. However, one can spend a few weeks here on holiday, or live in Kelowna for decades, and only be aware of its dominant image as safe, prosperous, homogenous, welcoming, and white.

Local media articles both typify these differential emplacements and draw attention to what is missing. The inclusion of Indigenous Syilx art into the revitalization of Bernard Avenue,

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<sup>1</sup> Kamilla Bahbahani, *The changing face of Kelowna: Report on ethnicity and ethnic relations*. (Kelowna: Intercultural Society of the Central Okanagan [ISCO], 2008), 4-5. Available at: <http://gordongrisenthwaite.com/isco/docs/changing-face.pdf>. Last accessed February 1, 2013.

<sup>2</sup> Okanagan Nation Alliance. Available at: [www.syilx.org](http://www.syilx.org). Last accessed April 26, 2017.

<sup>3</sup> This formulation references the feeling of threat that the arrival of Black Jamaican labourers and students generated in a vocal component in Kelowna and the subsequent efforts to govern and constrain beyond legal and social norms. Luis Aguiar, Ann McKinnon, and Dixon Sookraj, *Repertoires of racism: Reactions to Jamaicans in the Okanagan Valley*, *BC Studies* 168, Winter (2010/2011): 65-79.

1 in downtown Kelowna, is heralded as a new relationship with the Okanagan Nation,<sup>4</sup> yet the  
2 contemporary political and territorial claims of the Syilx people are ‘missing’ from public view.  
3 The disappearance of four Mexican farm workers is treated as a matter of suspicion rather than  
4 concern<sup>5</sup> – RCMP release circulates photos and personal information and speculates that the  
5 disappeared may have crossed the border into the US – and the release is publically criticized by  
6 Radical Action for Migrants in Agriculture (RAMA) as criminalizing.<sup>6</sup> However, the remaining  
7 2,500 temporary migrant agricultural workers are predominantly ‘missing’ from the urban  
8 communities they sustain, and they are literally ‘missing’ for four months of every year. What  
9 emerges, when you look at Kelowna, is a pattern whereby dominant material and narrative  
10 practices render Indigenous Syilx communities and temporary migrant farm labourers as  
11 ‘missing’ or ‘out-of-place,’ in spatial, temporal, and political terms,<sup>7</sup> despite their embodied  
12 presence. These narrow parameters of belonging in Kelowna might hover in the background  
13 most of the time, but the approaching sesquicentennial anniversary of Canada’s confederation on  
14 July 1, 2017 – already heavily promoted and funded as a celebration of ‘Canada 150’ –  
15 foregrounds how the practices that define some bodies or communities as ‘missing’ or ‘out-of-  
16 place’ intersect with ongoing efforts to define the possibilities and limits of politics in terms of  
17 the modern, Western nation-state. Confronting the dominant enactments of people and place in  
18 Kelowna, therefore, opens two mutually-imbricated questions: how does the settler colonial city  
19 work to materialize modern political geographies and subjectivities and make other  
20 configurations go missing? And how might the complexities of settler city decolonization  
21 challenge the continued dominance of statist configurations of space, place, and people within  
22 ‘international’ politics?  
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40 Dominant settler colonial narratives of place in the Okanagan Valley produce Indigenous  
41 and minority communities as ‘missing’ through the emplaced effects of the interlocking global  
42 political logics of colonization, racialization, and urbanization.<sup>8</sup> While these logics merge in  
43 Kelowna as a site-specific nexus of whiteness and the settler colonial city,<sup>9</sup> they cannot be  
44 disentangled from generalized problematics of modern politics located in the identities of citizen-  
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50 <sup>4</sup> Alistair Waters, ‘Kelowna’s new look Bernard Avenue to have “themes,”’ *Kelowna Capital News* 09 May 2013.  
51 Available at: [www.kelownacapnews.com/news/206850311.html](http://www.kelownacapnews.com/news/206850311.html). Last accessed April 23, 2014.

52 <sup>5</sup> Roger Knox, ‘Missing Mexican migrant workers a mystery.’ *The Morning Star* (Vernon, BC), 20 July 2015.  
53 Available at: <http://www.vernonmorningstar.com/news/317590531.html>. Last accessed February 17, 2016.

54 <sup>6</sup> Megan Turcato, ‘Missing worker mystery stirs up controversy’ *Global News* (Canada), 30 July 2015. Available at:  
55 <http://globalnews.ca/news/2141113/missing-worker-mystery-stirs-up-controversy/>. Last accessed April 26, 2017.

56 <sup>7</sup> Jenny Edkins, *Missing: Persons and Politics* (Ithaca, NY: Cornell University Press, 2011).

57 <sup>8</sup> Engin Isin, *Being political: Genealogies of citizenship* (Minneapolis: Minnesota Press, 2002).

58 <sup>9</sup> Wendy S. Shaw, ‘Decolonizing geographies of whiteness,’ *Antipode* 38, no. 4 (2006): 856, 857.  
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1 subjects, structures of state sovereignty, and geopolitical constructions of international, global, or  
 2 world politics.<sup>10</sup> Efforts to address these concerns, through claims for formal, government-  
 3 granted rights and recognition, are present in Kelowna and across Canada, as are broader calls  
 4 for transformation using subjective notions of shared belonging or reconciliation.<sup>11</sup> These efforts  
 5 align with statist constructs of the formal rights and responsibilities of citizens of territorial states  
 6 and the affective attachments of unified national communities.<sup>12</sup> Yet these political constructs of  
 7 rights and responsibilities, or of welcome and belonging, are not simply inadequate to these  
 8 complex political conditions; they are essential to the structural violence that produces certain  
 9 bodies and communities in the Okanagan as politically present and others as *politically missing*.  
 10 This violence is enacted by the geographical, social, economic, and political extension of the  
 11 settler colonial nation-state, embodied in a classical liberal definition of citizen and materialized  
 12 in the complex overlap of property and authority in its cities. Given these complex overlays,  
 13 Veracini suggests that settler colonialism and decolonization (defined by him as the removal of  
 14 both settler communities and institutions of government) are ‘irreconcilable.’<sup>13</sup> In their  
 15 intervention against decolonization as metaphor, Tuck and Yang argue that ‘decolonization in  
 16 the settler colonial context must involve the repatriation of land ... that is, *all* the land, and not  
 17 just symbolically.’<sup>14</sup> They also highlight what is ‘irreconcilable within settler colonial relations  
 18 [as well as] what is incommensurable between decolonization projects and other social justice  
 19 projects.’<sup>15</sup> These reminders of simultaneous co-presence and irreconcilability in settler colonial  
 20 cities challenge existing political geographies of a singular authority in a singular space at a  
 21 particular time. Whatever else decolonization might be in settler colonial cities – where  
 22 Indigenous and settler residents will likely continue to cohabit land, in as-yet unknown relations  
 23 – it will require more complicated configurations of political space, place, and time.

24 Therefore, settler-city decolonization is not just a political *problem* but an aporetic  
 25 *problematique* that offers crucial insights into both the pervasive efficacies of modern statism

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26 <sup>10</sup> Rob Walker, *After the globe, before the world* (London: Routledge, 2010).

27 <sup>11</sup> For a comprehensive critique of Indigenous political claims in settler colonial contexts through both statist  
 28 configurations of ‘rights’ and liberal configurations of ‘recognition,’ see Glen Coulthard, *Red Skin, White Masks:  
 29 Rejecting the Colonial Politics of Recognition* (Minneapolis: University of Minnesota Press, 2014).

30 <sup>12</sup> Angharad Closs Stephens and Vicki Squire, ‘Politics through a web: Citizenship and community unbound,’  
 31 *Environment and Planning D: Society and Space*, 30 (2012): 551-567.

32 <sup>13</sup> Lorenzo Veracini, ‘The imagined geographies of settler colonialism,’ in *Making settler colonial space:  
 33 Perspectives on race, place, and identity*, eds. Tracey Banivanua Mar and Penelope Edmonds (Basingstoke, UK:  
 34 Palgrave Macmillan, 2010), 189.

35 <sup>14</sup> Eve Tuck and K. Wayne Yang ‘Decolonization is not a metaphor,’ *Decolonization: Indigeneity, Education &  
 36 Society* 1, no. 1 (2012): 7.

37 <sup>15</sup> Tuck and Yang, ‘Decolonization is not a metaphor,’ 4.

1 and its emplaced vulnerabilities. We highlight these vulnerabilities using insights from Edkins<sup>16</sup>  
2 on the doubly missing in contemporary politics, and we push back against them using Squire and  
3 Darling's<sup>17</sup> formulation of 'rightful presence' to disrupt both statist relations of 'rights' and  
4 ostensibly more progressive relations of 'host/guest.' We offer three contributions to these  
5 insights. First, we engage them from a settler colonial urban context, where the language of  
6 guest/host and rightful presence carries different weight. Second, we demonstrate how statism  
7 works through settler colonial urbanization to constrain the field of politics, by which we mean a  
8 dominant configuration of appropriate (in this case *singular*) political geographies and  
9 subjectivities. We trace how such determinative practices have a range of interlocked effects –  
10 from the prioritization of modern sovereign politics over place- and time-specific Indigenous  
11 configurations of socio-political relations, to the prioritization of a field of politics as statecraft  
12 over other modes and places of political enactments<sup>18</sup> – and we show how these effects are  
13 enacted in intimate, urban, everyday, banal landscapes. Third, we engage this problematique  
14 through an aporetic analysis,<sup>19</sup> which enables us to theorize the inherent insecurity of *any*  
15 particular 'field' of politics. From this analytical perspective, we identify patterns of re-  
16 securitization *and* points of vulnerability in the dominant configuration of political presence in  
17 Kelowna. We reread everyday landscapes and practices of emplaced presence in Kelowna as  
18 political enactments of rightful presence and speculatively dis/locate these enactments within the  
19 aporetic hiatus. This dis/location engages the political enactment<sup>20</sup> of bodies, communities, and  
20 places in Kelowna while refusing unity, authenticity, and ontological stability as necessary  
21 grounds for rightful political presence.<sup>21</sup> From the hiatus, we theorize the possibility of non-  
22 statist configurations of multi-temporal and multi-spatial politics in place. More importantly, we  
23 argue that the same logics that enable some bodies and communities in Kelowna to be  
24 perpetually 'made missing' enable places like Kelowna to be 'made missing' within studies of  
25 world politics. Therefore, we ultimately seek to *stretch* (spatially, temporally, and conceptually)  
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47 <sup>16</sup> Edkins, *Missing: Persons and Politics*, 6.

48 <sup>17</sup> Vicki Squire and Jonathan Darling, 'The "minor" politics of rightful presence: Justice and relationality in *City of Sanctuary*,' *International Political Sociology* 7 (2013): 60-65.

49 <sup>18</sup> Jo Sharp, 'Geography and gender: finding feminist political geographies,' *Progress in Human Geography* 31, no. 3 (2007): 386.

50 <sup>19</sup> Reconfigured, loosely, from Jacques Derrida, *Aporias: Dying – awaiting (one another at) the "limits of truth"*, trans. Thomas Dutoit (Stanford: Stanford University Press, 1993).

51 <sup>20</sup> Sarah Wright, 'More-than-human, emergent belongings: A weak theory approach,' *Progress in Human Geography* 39, no. 4 (2015): 391-411. Vicki Squire, 'Reshaping critical geopolitics? The materialist challenge,' *Review of International Studies* 41, no. 1 (2015): 139-159.

52 <sup>21</sup> Peter Nyers and Kim Rygiel eds., *Citizenship, migrant activism and the politics of movement* (London, New York: Routledge, 2012). Closs Stephens and Squire, 'Politics through a web...', 557.

1 from the seemingly isolated and parochial small city of Kelowna to the continual but vulnerable  
 2 enactment of some fields of politics over others.  
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### 6 **Locating Kelowna**

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 9 Kelowna is situated at the mid-point of the 110 km long Okanagan Lake (Figure 1). Less  
 10 than 200 years ago, this land was settled only by the Syilx people, who ranged from north to  
 11 south on the lake and down the Okanagan River to where it drains into the Columbia River. With  
 12 the decision to recognize the 49<sup>th</sup> parallel as a state boundary, the Okanagan people became a  
 13 transboundary nation, with seven tribes in the Okanagan Valley north of the border and an eighth  
 14 tribe known as the Okanogan Confederacy in Washington State.<sup>22</sup> A French missionary founded  
 15 the first permanent European settlement in the area in 1859, and Kelowna was officially  
 16 incorporated as a City under provincial legislation in 1905. Despite settlement, no treaties were  
 17 ever signed: the land, unceded, was simply pre-empted British Columbia. Beautiful and fertile,  
 18 Kelowna developed as an orcharding settlement, attracting a narrow segment of British  
 19 immigrant, particularly younger sons of wealthy families, drawn to the upper-middle class life of  
 20 culture and leisure that orcharding enabled.<sup>23</sup> Kelowna therefore fashioned itself on an idyllic  
 21 imaginary: a city that would remain tied to rural life and whose growth might therefore avoid the  
 22 social diseases of metropolises of the UK and United States.<sup>24</sup> The population of Kelowna has  
 23 doubled in the past thirty years and is set to double again in the next thirty years, leading to built  
 24 forms and economic networks that are now more recognizably urban. Yet Kelowna remains  
 25 known not only for its recent, rapid urbanization,<sup>25</sup> but also for its disproportionate, ‘shimmering  
 26 whiteness.’<sup>26</sup> And Kelowna remains a settlement on unceded Indigenous land, as proclaimed by  
 27 the Okanagan Nation Alliance in 1987:  
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46 <sup>22</sup> Cole Harris, *The resettlement of British Columbia: Essays on colonialism and geographical change* (Vancouver:  
 47 UBC Press, 1997). See also Jeannette Armstrong, ‘Constructing Indigeneity: □ Syilx Okanagan Oraliture and  
 48 tmixwcentrism’ (PhD diss., Ernst-Moritz-Arndt Universität Greifswald, 2009).

49 <sup>23</sup> Jason Patrick Bennett, ‘Apple of the Empire: Landscape and imperial identity in turn-of-the-century British  
 50 Columbia,’ *Journal of the Canadian Historical Association / Revue de la Société historique du Canada* 9, no. 1  
 51 (1998): 63-92.

52 <sup>24</sup> Bennett, ‘Apple of the Empire...,’ 75.

53 <sup>25</sup> Jim Simmons and Larry McCann, ‘The Canadian urban system: Growth and transition,’ in *Canadian cities in  
 54 transition: Local through global perspectives*, eds. Trudi Bunting and P. Filion. Third Edition (Oxford: Oxford  
 55 University Press, 2006).

56 <sup>26</sup> Luis Aguiar and Tina Marten, ‘Shimmering white Kelowna and the examination of painless white privilege in the  
 57 hinterland of British Columbia,’ in *Rethinking the great white north: Race, nature, and the historical geographies  
 58 of whiteness in Canada*, eds. A. Baldwin, L. Cameron and A. Kobayashi (Vancouver: UBC Press, 2011) 127-144.  
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1 We are the unconquered aboriginal people of this land, our mother; The  
 2 creator has given us our mother, to enjoy, to manage and to protect; we,  
 3 the first inhabitants, have lived with our mother from time immemorial;  
 4 our Okanagan governments have allowed us to share equally in the  
 5 resources of our mother; we have never given up our rights to our mother,  
 6 our mother's resources, our governments and our religion; we will survive  
 7 and continue to govern our mother and her resources for the good of all for  
 8 all time.<sup>27</sup>



Figure 1: Kelowna, Okanagan Lake, and West Kelowna, looking south from Knox Mountain.

On the west side of the bridge that enables the crossing of Okanagan Lake, urban development and population growth has followed a similar trajectory. This development has occurred on land recently incorporated as the municipality of West Kelowna and on designated Westbank First Nation (WFN) reserve land, including Tsinstikeptum Reserves 9 and 10, which border on Okanagan Lake.<sup>28</sup> The WFN is unique within the eight Okanagan Nations and within Canada for their self-governing agreement with the federal Government.<sup>29</sup> The trajectory of urbanization on WFN land has followed the morphology of urban development in Kelowna and West Kelowna: strip malls and box stores strung along Highway 97, which runs north-south through the valley; gated communities and scenic golf courses combined into single developments.<sup>30</sup> While the extensive development of WFN land is highly visible, and generates

<sup>27</sup> Okanagan Nation Declaration: Available at: <http://www.syilx.org/who-we-are/organizationinformation/declaration/>. Last accessed February 17, 2016.

<sup>28</sup> A third reserve, #8, is located on the banks of Mission Creek, contained within Kelowna's city limits, while two others are located in the hills east of Kelowna.

<sup>29</sup> Thomas Vogl, 'Self-government at Westbank First Nation: model or anomaly?' *Public Policy and Governance Review* 4, no. 2 (2013): 105-119.

<sup>30</sup> Sam Cooper, 'Where did it go wrong' *The Province* (Vancouver, BC) 24 February 2013.

1 cross-bridge travel for commerce and recreation, Kelowna has, until recently, rarely been  
2 recognized in terms of its colonial dis/location of and on Syilx land.  
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5 Kelowna and the Okanagan Valley have remained rooted to the orcharding past, both in  
6 economic terms and in the construction of the identity of the region. While the established  
7 narrative centres on British middle-class agricultural land-owners,<sup>31</sup> agricultural labour has  
8 always been drawn from minority, racialized communities, initially Syilx, and then a succession  
9 of immigrant groups.<sup>32</sup> In the past 30 years, the orchards and ranches of the early settlement of  
10 the Valley transitioned to local and export food production and increasingly to wine production  
11 through conversion of orchards to vineyards. Since 2004, this transition has intensified through  
12 British Columbia's involvement in Canada's Seasonal Agricultural Worker Program (SAWP),  
13 which accounts for approximately 2,500 agricultural workers in the Okanagan region.<sup>33</sup> Through  
14 the SAWP, migrant labourers, primarily from Mexico and the Caribbean, are granted work  
15 permits that tether them to particular employers, who are also required to provide their  
16 accommodation.<sup>34</sup> Workers are granted entry for approximately eight months of each year and  
17 are required to return to their home countries for the remainder. They are not allowed to bring  
18 family members with them and are excluded from applying for permanent residency.<sup>35</sup> They are  
19 precarious, and yet they frequently return to the same farm year after year. Even though much of  
20 the agricultural production of the region depends on this temporary/return labour, requirements  
21 for workers to be housed on-site rather than in the community mean they have minimal  
22 opportunity to participate in the communities they sustain. Meanwhile, Kelowna promotes itself  
23 as an agricultural community through its self-imaginary as a white Garden of Eden,<sup>36</sup> a narrative  
24 that implicitly confirms its status as a settler colonial city.  
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#### 41 **Colonization, Racialization, and Urbanization**

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48 <sup>31</sup> Bennett, 'Apple of the Empire...' 63-92.

49 <sup>32</sup> Mario Lanthier and Lloyd Wong. Ethnic agricultural labour in the Okanagan Valley: 1880s to 1960s. N.d.  
50 Citations, when present, are to section numbers. Available at [http://www.livinglandscapes.bc.ca/thomp-ok/ethnic-](http://www.livinglandscapes.bc.ca/thomp-ok/ethnic-agri/index.html)  
51 [agri/index.html](http://www.livinglandscapes.bc.ca/thomp-ok/ethnic-agri/index.html). Last accessed October 17, 2012.

52 <sup>33</sup> Elise Hjarlmarson, Robyn Bunn, Amy Cohen, Edna Terbasket, and Levi Gahman, 'Race, food, and borders:  
53 Situating migrant struggle in the Okanagan Valley, British Columbia,' *Journal of Agriculture, Food Systems, and*  
54 *Community Development* 5, no. 4 (2015): 79.

55 <sup>34</sup> Harsha Walia, *Undoing Border Imperialism* (Vancouver: AKPress, 2013).

56 <sup>35</sup> Hjarlmarson, Bunn, Cohen et al., 'Race, food, and borders...' 79.

57 <sup>36</sup> Luis Aguiar, Patricia Tomic and Ricardo Trumper, 'Work hard, play hard: Selling Kelowna, BC, as year-round  
58 playground,' *The Canadian Geographer/Le Géographe canadien* 49, no. 2 (2005), 123-139.  
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There are important ‘intricacies of distinction’ between other forms of colonization and settler colonialism.<sup>37</sup> Where colonization generally has proceeded through legal and political land claims and the control of population and resources, settler colonialism is distinguished as the convergence of ‘land acquisition and population replacement,’<sup>38</sup> in which ‘land appropriation and [the] subordination of previously sovereign polities and societies’ proceeds through conquest and genocide.<sup>39</sup> Tuck and Yang elaborate that ‘settler colonialism is different from other forms of colonialism in that settlers come with the intention of making a new home on the land, a homemaking that insists on settler sovereignty over all things in their new domain.’<sup>40</sup> Settler colonialism therefore mobilizes what Veracini labels an ‘anticipatory geography,’ a view of the future of a newly defined place ‘based on the perceived possibility of ultimately transforming existing environmental conditions.’<sup>41</sup> The spread, through settler colonialism, of the modern geopolitical logics of state sovereignty across a newly envisioned ‘world’ is therefore a process that is doubly geographic: it is made possible through material practices of making space/place not once but over time; and through conceptual practices that extend modern political configurations into new contexts.<sup>42</sup> The settler colony becomes a new place for enactments of belonging and nationalism and for boundaries that define how matter and thought will be tied to place,<sup>43</sup> all continually and violently imposed on pre-existing places and peoples.

The legal/political structures of rightful sovereignty and the social and spatial imaginaries of new beginnings in new lands create the specific requirement for ‘empty’ space – empty of people, empty of polities, empty of meanings in place – such that belonging and being in place for settler colonists is predicated on overt and subterranean efforts to dismantle existing structures of belonging. The condition of possibility for the settler colonial venture is a perceived absence or emptiness on the land. In British Columbia, this ‘[e]mptiness was at the heart of the presumption of *terra nullius* on which the British built claims of sovereignty within European

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<sup>37</sup> Tracey Mar and Penelope Edmonds, ‘Introduction: making space in settler colonies,’ in *Making settler colonial space: Perspectives on race, place, and identity*, eds. Tracey Mar and Penelope Edmonds (Basingstoke, UK: Palgrave Macmillan, 2010), 2.

<sup>38</sup> Shiri Pasternak, ‘Jurisdiction and settler colonialism: Where do laws meet?’ *Canadian Journal of Law and Society/Revue Canadienne Droit et Société* 29, no. 2 (2014), 147.

<sup>39</sup> Robert Nichols, ‘Indigeneity and the Settler Contract today,’ *Philosophy and Social Criticism* 39, no. 2 (2013), 168.

<sup>40</sup> Tuck and Yang, ‘Decolonization is not a metaphor,’ 5.

<sup>41</sup> Varcini, ‘The imagined geographies of settler colonialism,’ 182.

<sup>42</sup> Kathi Wilson and Evelyn J. Peters, “‘You can make a place for it’: remapping urban First Nations spaces of identity,’ *Environment and Planning D: Society and Space* 23 (2005), 399.

<sup>43</sup> Wright, ‘More-than-human, emergent belongings...’ 395.

1 law.<sup>44</sup> Yet *terra nullius* is not an actually existing condition but a process of ‘emptying’ the  
 2 landscape before filling it up.<sup>45</sup> A vision of empty space is *created* literally through violent  
 3 genocide; spatially through forced removals and segregations; temporally through placing  
 4 Indigenous peoples in the past or out of time; and conceptually through strategies of racialized  
 5 hierarchies and the spatial incompatible of ‘races’ at different hierarchical levels. These  
 6 narratives of emptiness signal the centrality of *land* in the settler colonial venture,<sup>46</sup> a  
 7 relationship that is both fundamental and paradoxical: ‘[a] settled colony simultaneously  
 8 presupposes and extinguishes *terra nullius*’ and not as a singular act but as a condition in which  
 9 dispossession must be an ongoing process.<sup>47</sup>

10 Increasing attention is now being given to the specific ways in which Western  
 11 urbanization intersects with settler colonization.<sup>48</sup> The dominant modern narrative of  
 12 urbanization is of a transition, a form of linear progressive development, from rural to urban, and  
 13 thus from nature to culture, tradition to modern. These transition narratives enact a  
 14 modernist/urbanist project through which urbanization has been perceived and practiced as a key  
 15 part of state-building colonial projects.<sup>49</sup> Emerging from the Euclidean spatiotemporal  
 16 configuration of modern politics, the dominant linear transition narrative of urbanization holds  
 17 that while forms of social, economic, and political organization change, and even change our  
 18 relationships to the landscape, ‘the land [itself] is geographically fixed.’<sup>50</sup> Thus, settler colonial  
 19 cities become ‘crucial transition sites where Indigenous lands were rapidly converted into  
 20 European property.’<sup>51</sup> Further, the emplacement and ongoing development of settler colonial  
 21 cities depends on practices of emptying that generate a marked absence of recognition for the  
 22 place of Indigenous peoples in urban settings, including but not limited to spatial segregation as  
 23 ‘out of place’<sup>52</sup> and temporal segregation as ‘out of time.’<sup>53</sup>

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44 Mar and Edmonds, ‘Introduction: making space in settler colonies,’ 7.

45 Veracini, ‘The imagined geographies of settler colonialism,’ 190.

46 Tuck and Yang, ‘Decolonization is not a metaphor,’ 5.

47 Nichols, ‘Indigeneity and the Settler Contract today,’ 168. On settler colonialism as a ‘structure not an event’ that connects territory to ‘logics of elimination,’ see also Patrick Wolfe, ‘Settler colonialism and the elimination of the native,’ *Journal of Genocide Research* 8, no. 4 (2006): 387-409.

48 Penelope Edmonds, ‘Unpacking settler colonialism’s urban strategies: Indigenous peoples in Victoria, British Columbia, and the transition to a settler-colonial city,’ *Urban History Review/Revue d’histoire urbaine* 38, no. 2 (2010), 4-20.

49 Such linear accounts never capture the complexity of urbanization. Rather, they exemplify the sovereign ambitions and colonial/imperial practices of modern urbanization and urban theory.

50 Melody Hessing, ‘After the harvest: towards a sustainable Okanagan?’ *BC Studies* □68 (2010/2011), 133.

51 Mar and Edmonds, ‘Introduction: making space in settler colonies,’ 11.

52 Wilson and Peters, “‘You can make a place for it...’” 395-413.

53 Mar and Edmonds, ‘Introduction: making space in settler colonies,’ 3.

1 The geopolitical production of a nation-state organized into urban and rural spaces is  
2 paralleled by the socio-spatial organization of bodies and communities who either could, or  
3 could not, be conceived of as present in these spaces. Settler colonialism is therefore as  
4 *intimate*<sup>54</sup> as it is legal and political, enacting specific embodied practices of racialization<sup>55</sup> and  
5 aligning constructions of race with spatial distinctions between rural and urban, countryside and  
6 city.<sup>56</sup> The transition narrative of urbanization, after all, relies not only on rural/urban,  
7 nature/culture, and tradition/modern, but also on cognate boundaries such as savage and  
8 civilized, primitive and advanced. Thus categories of ‘race’ ‘found permanent residence in settler  
9 colonial ... cityscapes, where racially coded legacies continue to generate contests over the  
10 ownership and belonging of space.’<sup>57</sup> Writing specifically about the intersection of racialization,  
11 urbanization, and colonization in Victoria and Vancouver, BC, Barman<sup>58</sup> notes how ‘erasure of  
12 urban indigenous [sic] space speaks to colonial perspectives on race’...with ‘profound  
13 implications for the spatial entitlements of [I]ndigenous people in and around British Columbia’s  
14 urbanizing spaces.’

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26 Given Kelowna’s self-identification as a white Oasis, a vision that shapes imaginaries of  
27 possible urban development into the present, the analytical frame of ‘whiteness’ is acutely  
28 relevant. ‘Whiteness’ has only recently be applied in colonial and settler colonial contexts,<sup>59</sup> yet  
29 it offers a powerful lens for tracing the racialization of ‘white’ settlers, displaced Indigenous  
30 inhabitants, and migrant minorities. Whiteness is not a demographic predominance of visible  
31 biophysical traits, but a complex system of cultural, spatio-temporal, and political productions  
32 that define inter-subjective and communal boundaries of inclusion and exclusion. While it can  
33 consolidate into conditions of white supremacy, Shaw<sup>60</sup> suggests that whiteness is not a  
34 necessary, monolithic ethnicity; rather, it ‘encapsulate[s] sets of context-specific processes or  
35 performances of particular, and often very subtle, forms of racialization.’ Arguing against  
36 whiteness as immutable, she draws attention to ‘strategies of whiteness’<sup>61</sup> as place-specific

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47 <sup>54</sup> Ann Stoler, *Haunted by Empire: Geographies of Intimacy in North American History* (Durham, NC: Duke  
48 University Press, 2006).

49 <sup>55</sup> Edmonds, ‘Unpacking settler colonialism’s urban strategies...,’ 13.

50 <sup>56</sup> Laura Barraclough, *Making the San Fernando Valley: Rural landscapes, urban development, and white privilege*  
51 (Athens: University of Georgia Press, 2011).

52 <sup>57</sup> Mar and Edmonds, ‘Introduction: making space in settler colonies,’ 3.

53 <sup>58</sup> Jean Barman, ‘Race, greed, and something more: the erasure of urban Indigenous space in early twentieth-century  
54 British Columbia,’ in *Making settler colonial space: Perspectives on race, place, and identity*, eds. T. B. Mar and  
55 P. Edmonds (Basingstoke, UK: Palgrave Macmillan, 2010), 156.

56 <sup>59</sup> Shaw, ‘Decolonizing geographies of whiteness,’ 857.

57 <sup>60</sup> *Ibid.*, 856-857.

58 <sup>61</sup> *Ibid.*, 863.

1 techniques that can shift over time, but that can align to constitute hierarchal relations and enact  
 2 ongoing spatial, temporal, social displacements. These enactments of racialization and  
 3 spatialization take place in settler colonial cities through the systematization of forms of bodies  
 4 (in Kelowna: white, British, middle-class) and forms of built community (stable, ordered,  
 5 regular, and effectively monetized/capitalized) that remain visible and thus gain presence within  
 6 systems of legal and political consideration and symbolic representation.  
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8 The techniques through which Western modernity erases coloniality<sup>62</sup> are the same  
 9 techniques that make it difficult to see the ‘Western’ settler city as a site of colonization. Yet the  
 10 nexus of colonization and racialization underlies the transition narratives of urbanization and  
 11 links them to the political structures of modern sovereignty. This nexus has continually rendered  
 12 particular forms of being, ways of knowing, and possibilities of presence *impossible*: they are  
 13 ‘made missing.’ In settler-colonial urbanization, these displacements have operated through the  
 14 socio-spatial development of built forms and material metaphors of urban settings. The practice  
 15 of making ‘missing’ is produced, concretely, through segregations within and displacements of  
 16 Indigenous and migrant agricultural workers from urban space. Yet the practices of ‘making  
 17 missing’ also emerge from knowledge creation and dissemination; through exclusions from  
 18 spaces where community identity is defined and concerns articulated; and through imaginaries of  
 19 segregated belonging. In places like Kelowna, the bodies or communities in question are still  
 20 ‘present’ in material terms, despite this complex intersection of practices that seek to make them  
 21 ‘missing.’  
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### 38 **Locating the Politically Missing in Kelowna**

39 To understand what it might mean to be ‘politically missing,’ and to understand how such  
 40 a condition might be produced and reproduced, we turn to Edkins’ category of ‘unmissed  
 41 persons.’<sup>63</sup> For Edkins, the search for missing people clarifies how Western political systems  
 42 treat people as objects of governance and accounting rather than unique presences. Within this  
 43 broader frame, she acknowledges a category of ‘unmissed persons,’ which she describes as  
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51 ...those who are not present to a Western imagination in the first place,  
 52 those who are invisible to many scholars of international relations, with its  
 53 focus on the world as seen from a particular perspective, as if that were the  
 54 only one. These persons could be said to be “missing” in a different and  
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 57 <sup>62</sup> Walter D. Mignolo, ‘Delinking,’ *Cultural Studies* 21, no. 2 (2007): 450.

58 <sup>63</sup> Edkins, *Missing: Persons and Politics*, 5-7.  
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arguably more important way than those I have been discussing so far. Their absence from our discussions is a more fundamental one, so fundamental that we don't even realize they are missing from our parochial picture of the world. They are the missing missing, the doubly missing.<sup>64</sup>

This category of the doubly missing – the missing that participants in and scholars of Western politics do not think to look for – is clearly tied to the political geographies of modern settler colonial urbanization, as developed earlier: an assumption of singular, universal space in which all that is apparent from a dominant perspective is all that is acknowledged as being politically present. Recognizing that the politically missing have been rendered as such by processes of colonization, hierarchical ordering, and segregation, she observes that '[w]e have not counted [as missing] those that are invisible to our (post)colonial gaze, or those whose appearance renders them invisible to our sight even when they are in plain view.'<sup>65</sup> She extends this problem not only to broader political communities and structures, but to 'we' scholars that identify as 'prosperous Europeans or North Americans,' for whom 'the violences of empire, and questions of complicity there, are too distant to echo forcibly down the generations for many among us.'<sup>66</sup> She recognizes that empire has operated through processes that make missing colonial peoples as political subjects, yet in her attempt to make visible the doubly missing, she performs a central technique by which they are made politically missing: through the spatial designations of where colonization has operated (the 'post-colonial' world of the East and the South) and where it has not (the settler colonial spaces of the Anglo Global North). In a slight gesture, she repeats the notion that the violences of empire have not affected North America, making settler colonialization *once again* invisible to investigation as a political process. This practice of erasure intersects with parallel tendencies of statist configurations of politics to obscure urban politics, rendering the settler colonial city doubly missing.

Precisely because it is so easy to represent Kelowna as a modern, Western city, the violent processes of settler-colonial urbanization that are literally built into this place are excluded from view. Kelowna is exemplary of the dominant narrative of settler-colonial cities that 'depicts a transition from "Edenic" nature to improved settlement; from common to private entitlement.'<sup>67</sup> Kelowna was incorporated to embody the spatialized relations of political

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<sup>64</sup> Ibid., 6.

<sup>65</sup> Ibid., 6.

<sup>66</sup> Ibid., 5.

<sup>67</sup> Edmonds, 'Unpacking settler colonialism's urban strategies...', 8.

1 authority that enabled the colonization of Canada. The peculiar model of incorporation here, one  
2 that established ‘the city as a corporation without citizens,’<sup>68</sup> was developed to turn settler  
3 communities into tools of colonial governance, and this municipal structure was institutionalized  
4 within the federalized government to ensure that urban political authority was understood as a  
5 delegation from the (provincial) state. Yet a curated exhibit commemorating Kelowna’s  
6 centennial suggests that there is a ‘dark side to the Oasis.’<sup>69</sup> the designation of some bodies  
7 (white, leisured, land owning) and some forms of built community (not just any city but the  
8 ‘right kind of city,’ according to the Kelowna Board of Trade in 1905) as worthy of visibility,  
9 recognition, and support. The dark side – the settler colonial nexus of racialization, colonization,  
10 and urbanization – is materialized at every turn, in plain sight yet made invisible by its pervasive  
11 normalization. A prominent example is encountered at the popular look-out at Knox Mountain,  
12 where the commemorative bronze plaques from Canada’s 125<sup>th</sup> anniversary in 1967 (the  
13 concrete plinths visible in Figure 1) repeat the narrative of urban development. In their  
14 dismissive gestures towards “Indian” linguistic and spiritual ties to the land (Figures 2-4), these  
15 plaques simultaneously enact their own dark side: they inscribe the landscape with material  
16 metaphors of settler colonial political geographies and political subjectivities. The dismissal of  
17 Syilx relationships to land, in favour of concepts of ownership over land within a modern  
18 construction of place in singular space, put both people and places *in place*, locatable with  
19 singular clarity. More recently, Kelowna’s completed downtown revitalization project materially  
20 and metaphorically ‘makes place’ through aesthetic additions to the streetscape and public art  
21 portfolio: these reference Indigenous Syilx identity formed in relation to the Okanagan land, and  
22 settler urban identity forged in relation to the same land through agriculture. Yet despite these  
23 gestures, the violent displacements enacted by Kelowna as a settler colonial city escape its place-  
24 making narratives. This pattern of change and consistency over time suggests that the work of  
25 the settler colonial city is never finished: the construction of appropriate, recognizable bodies and  
26 communities is vulnerable and must be continually restated.

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55 <sup>68</sup> Engin Isin, *Cities without citizens: The modernity of the city as a corporation* (Montréal: Black Rose Books,  
56 1992).

57 <sup>69</sup> Carolyn MacHardy, ‘Reflections on “Oasis”: Representing Kelowna, 1905-2005. A review essay.’ *BC Studies* 148  
58 Winter (2005/2006): 93-101.  
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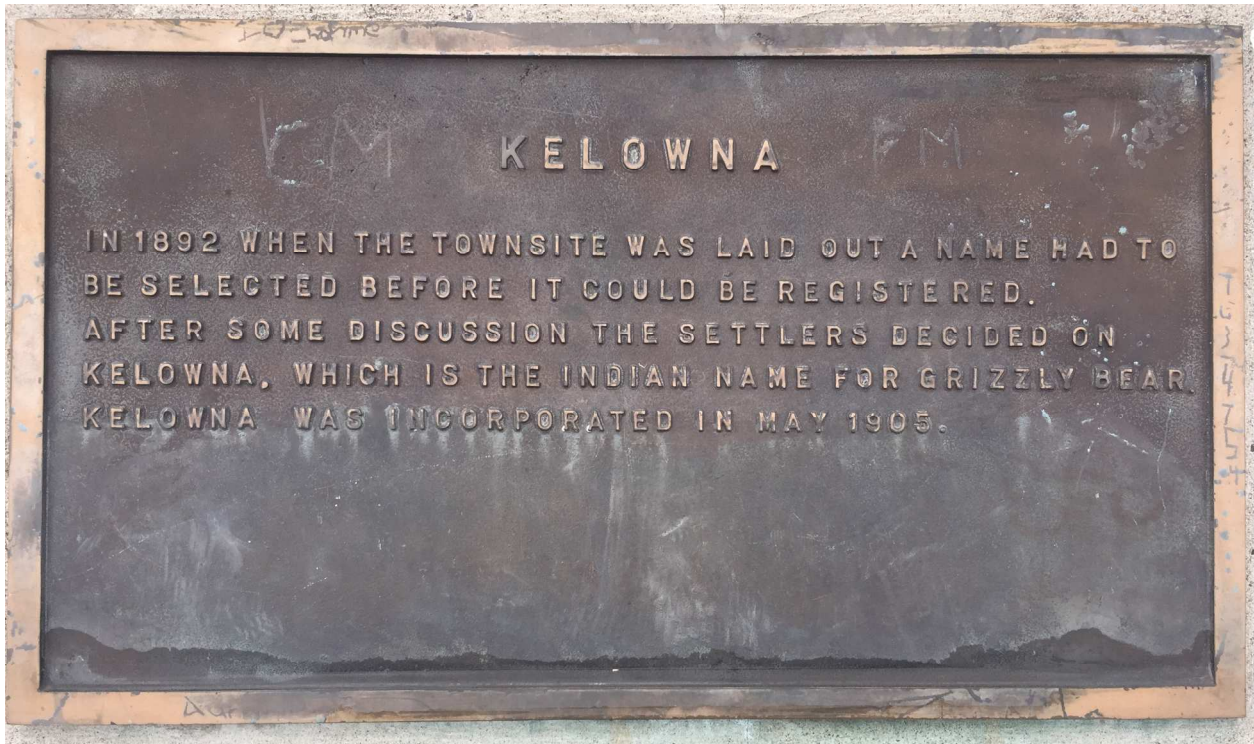


Figure 2: "Kelowna," Canada Centennial Commemorative Plaques, Knox Mountain, Kelowna, BC

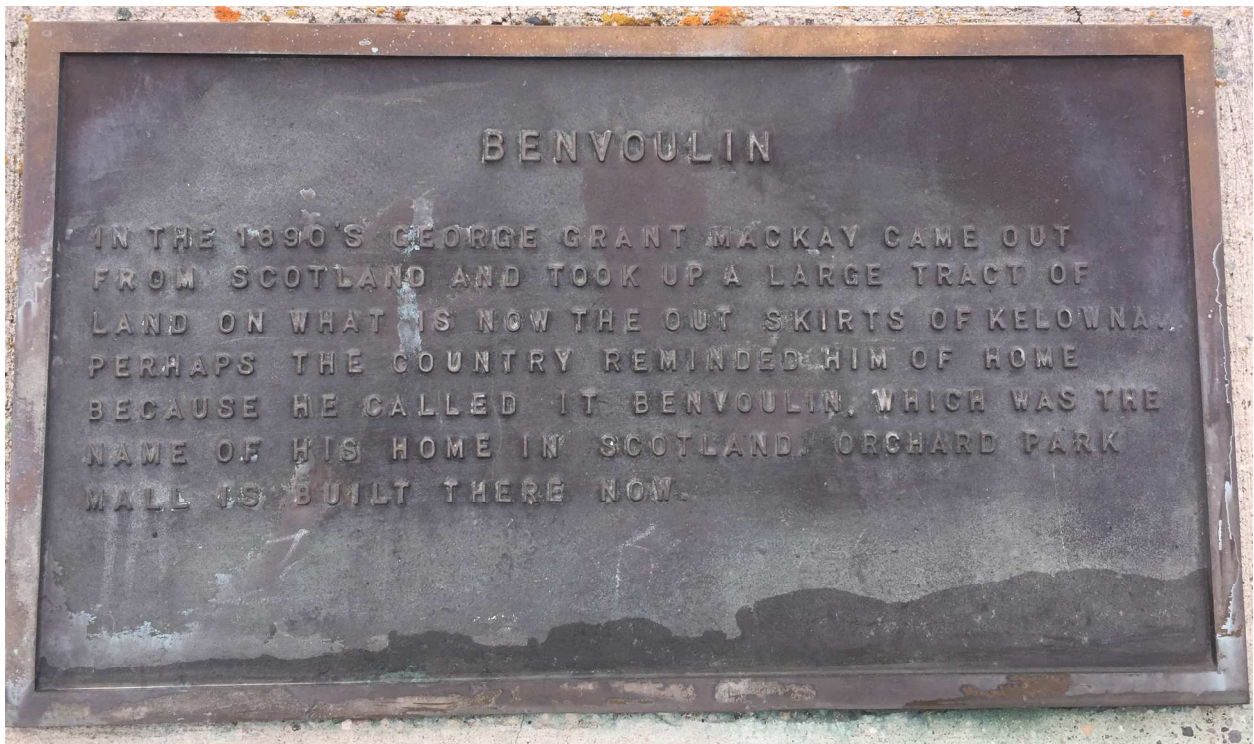


Figure 3: "Benvoulin," Canada Centennial Commemorative Plaques, Knox Mountain, Kelowna, BC

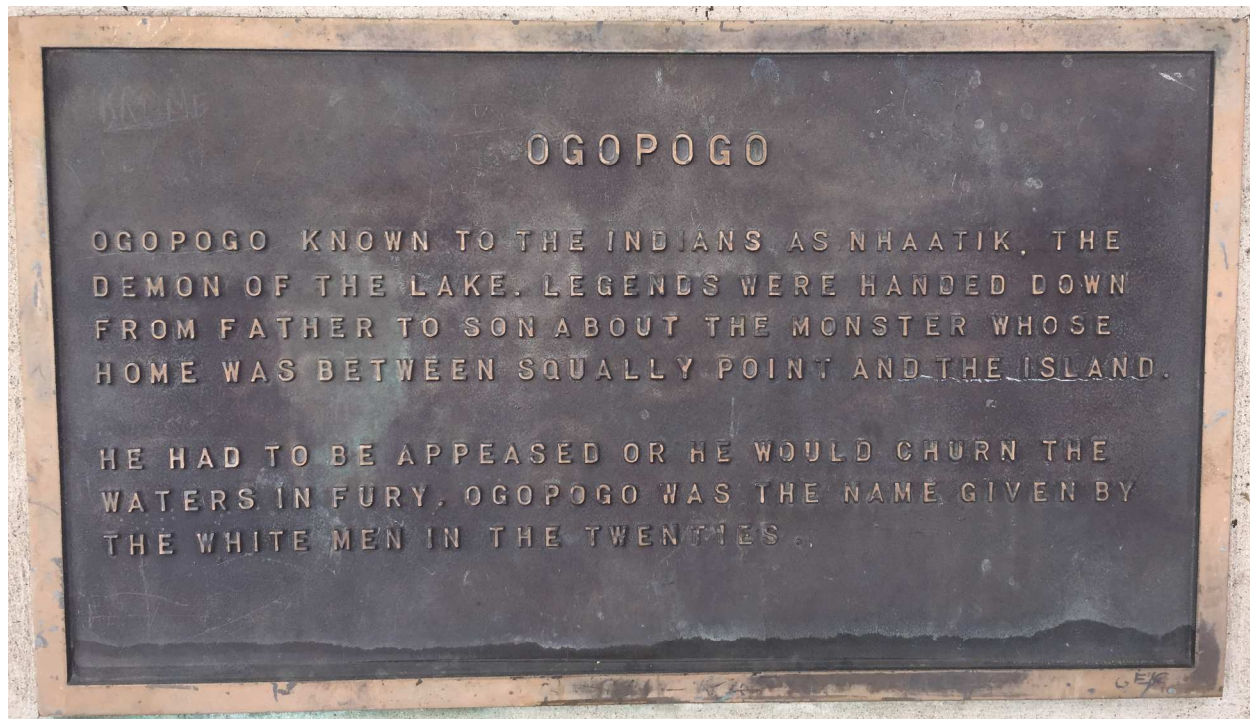


Figure 4: “Ogopogo,” Canada Centennial Commemorative Plaques, Knox Mountain, Kelowna, BC

Further, these originary settler colonial logics reproduce multiple forms of being ‘made missing,’ as noted by scholars based in the Okanagan:

Within the Okanagan Valley there is an ongoing, yet largely hidden, migrant struggle. ... the hyper-visibility of mostly white residents and tourists enjoying locally produced food and wine lies in stark contrast to the largely invisible plight of both racialized migrant workers and Aboriginal people.<sup>70</sup>

The intersecting logics in Kelowna continually render ‘missing’ the bodies and communities of Indigenous Syilx and temporary migrant agricultural workers, while also rendering largely invisible the techniques employed. Dominant accounts of Kelowna emphasize a white-washed, bourgeois colonial narrative of orcharding heritage and an idealized narrative of ‘proper’ urbanization that together elide the specificity of land relations in agricultural production and enact the actual and figurative displacement of Indigenous and migrant communities. Thus when four Mexican migrant workers physically disappeared from their place of employment, the event disrupted the logics by which they had been rendered politically missing since their arrival in Kelowna. Once eventually found – safe with their families in Mexico – the event faded. Public debate over the physical and political presence of these four men has been replaced by public

<sup>70</sup> Hjarlmarson, Bunn, Cohen et al., ‘Race, food, and borders...,’ 78.



1 debate over the appropriate way of housing temporary migrant workers on the tightly regulated  
 2 agricultural land within City boundaries.<sup>71</sup> The City's proposed policy<sup>72</sup> – which limits the  
 3 number of workers housed to 40 per farm unit and the form of housing itself to temporary  
 4 structures without permanent foundations, removed from view of roadways and adjacent  
 5 residential communities – *builds into the landscape* the temporary and obscured presence of the  
 6 workers on whom the agricultural productivity of the city depends.  
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12 Observing that both Indigenous Syilx and migrant labourers in Kelowna have been 'made  
 13 missing' does not mean that they have been treated, segregated, or excluded in the same ways, or  
 14 with the same effects. As Tuck and Yang<sup>73</sup> explain, 'dispossessed people are brought onto seized  
 15 Indigenous land through other colonial projects [and] this tightly wound set of conditions and  
 16 racialized, globalized relations exponentially complicates what is meant by decolonization, and  
 17 by solidarity, against settler colonial forces.' Thus while it is crucial to note that 'the Okanagan  
 18 Valley's agricultural economy is operating upon a foundation of land dispossessed from  
 19 Indigenous people, as well as the superexploitation of migrant workers,'<sup>74</sup> this does not entail a  
 20 singular critical project or form of solidarity. However, this analysis does clarify how the  
 21 spatialized separation – Indigenous/settler colonial; urban/(rural) agricultural; State/(temporary)  
 22 migrant – works to configure the concerns of the Indigenous Syilx people and the temporary  
 23 migrant workers under the Seasonal Agricultural Work Program as unrelated, just as it  
 24 configures both these communities as politically missing.  
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### 36 **Dis/locating Rightful Presence in the Aporetic Hiatus**

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 39 To disrupt the production of the politically missing in settler colonial cities such as  
 40 Kelowna, we critically engage the analysis of rightful presence developed by Squire and  
 41 Darling.<sup>75</sup> For them, rightful presence offers a non-statist frame for engaging asylum-seekers,  
 42 refugees, and other irregularized migrants in the UK through the *City of Sanctuary* movement.  
 43 Squire and Darling make three critical interventions: that the host/guest configuration of  
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49 <sup>71</sup> Ron Seymour, 'City moves to cap number of field hands living on farm,' *Daily Courier* (Kelowna, BC), 5 March  
 50 2017. Available at: [http://www.kelownadailycourier.ca/news/article\\_50e97b2a-0230-11e7-8117-77a9b7168309.html](http://www.kelownadailycourier.ca/news/article_50e97b2a-0230-11e7-8117-77a9b7168309.html). Last accessed April 26, 2017. Alistair Waters, 'Kelowna council tackles farm worker housing  
 51 problem,' *Capital News* (Kelowna, BC), 7 March 2017. Available at: <http://www.kelownacapnews.com/news/kelowna-council-tackles-farm-worker-housing-problem/>. Last accessed April 26, 2017.  
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<sup>72</sup> City of Kelowna, 'Report to Council: Temporary Foreign Housing Policy,' 31 October 2016. Available at:  
 54 <https://kelownapublishing.escribemeetings.com/filestream.ashx?DocumentId=4918>. Last accessed April 24, 2017.  
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<sup>73</sup> Tuck and Yang, 'Decolonization is not a metaphor,' 7.  
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<sup>74</sup> Hjarlmarson, Bunn, Cohen et al., 'Race, food, and borders...', 80.  
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<sup>75</sup> Squire and Darling, 'The "minor" politics of rightful presence...', 59-74.  
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1 sanctuary maintains the statist framing of who has primary right to belong in a territory; that this  
 2 configuration offers insufficient attention to the geographies and histories of actual injustice that  
 3 converge in site-specific ways; and that the ethical orientation of this configuration emphasizes  
 4 “justice to come” rather than a political orientation to embodied justice in the present. They offer  
 5 the notion of rightful presence as being ‘open to the politicality of those whose qualification as  
 6 political beings is often refused, reduced, or questioned;’<sup>76</sup> and they offer a way of seeing the  
 7 ‘misplaced’ or ‘unexpected’ claiming of justice and rights as *politically* significant.<sup>77</sup> A politics  
 8 of rightful presence accepts ‘assertions or assumptions of presence as legitimate’ or ‘rightful.’<sup>78</sup>  
 9 Centrally, this includes ‘making present’ concrete injustices both past and present, near and  
 10 far,<sup>79</sup> against the ahistorical and aspatial tendency of the host/guest language of welcome. While  
 11 the specific concerns of refugees in Kelowna reside outside the frame of this paper, the analytical  
 12 frame of ‘rightful presence’ offers a critical mode for ‘making present’ those who have been  
 13 made ‘politically missing’ by the nexus of colonization, racialization, and urbanization. The  
 14 decolonial possibilities of rightful presence emerge from its critical orientation to the statist  
 15 configurations of law, space/place, and authority that imbue the settler colonial nexus.<sup>80</sup> Rightful  
 16 presence does not simply argue for ‘rights’ within this existing configuration. Instead, it  
 17 challenges both the argumentational frames and logical structures that support the settler colonial  
 18 project<sup>81</sup> and the techniques this project uses to enact some bodies and communities as ‘missing.’

19 At the same time, there are important clarifications and questions to address before using  
 20 this analytical frame in a settler colonial city like Kelowna, where the language of guest and host  
 21 has different resonances and where the language of rightful presence is particularly fraught. First,  
 22 Squire and Darling note the provenance of the language of host and guest within Derridean  
 23 ethics of encounters with ‘the other.’ This usage, and the broader context of ‘welcome,’ is  
 24 present in Kelowna in efforts to ‘welcome’ incoming temporary migrant workers and refugee  
 25 families.<sup>82</sup> However, this language is also present in Indigenous accounts of relations to land and

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26 <sup>76</sup> Ibid., 64.

27 <sup>77</sup> Ibid., 65. Here they draw on Ranciere’s notion of the *political* as a disruption of the dominant configuration of  
 28 *politics*.

29 <sup>78</sup> Ibid., 61-62.

30 <sup>79</sup> Ibid., 61.

31 <sup>80</sup> Pasternak, ‘Jurisdiction and settler colonialism...,’ 146-149.

32 <sup>81</sup> Nichols, ‘Indigeneity and the Settler Contract today,’ 169, 174.

33 <sup>82</sup> Capital News, ‘Help welcome refugees to Kelowna,’ *Capital News* (Kelowna, BC). 21 December 2015. Available  
 34 at: <http://www.kelownacapnews.com/news/363148121.html>. Last accessed October 10, 2016. Anita Sthankiya,  
 35 ‘The Okanagan’s most dependable workers arrive for another season,’ *Kelowna Now* (local online news source),  
 36 23 June 2016. Available at: [https://www.kelownanow.com/watercooler/news/news/Kelowna/16/06/23/  
 37 The Okanagan s most dependable workers arrive for another season/](https://www.kelownanow.com/watercooler/news/news/Kelowna/16/06/23/The%20Okanagan%20s%20most%20dependable%20workers%20arrive%20for%20another%20season/). Last accessed April 26, 2017.

1 to settlers. In the 1910 Memorial to Sir Wilfred Laurier, chiefs of the Syilx (Okanagan),  
 2 Secwépemc (Shuswap), and Nlaka'pamux (Thompson) nations of the BC Interior describe early  
 3 settlement, early settler promises, and the intimate violence of broken trust:  
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6           Soon they [English settlers] saw the country was good, and some of them  
 7           made up their minds, to settle it....They told us they wanted only the use  
 8           of these pieces of land for a few years, and then would hand them back to  
 9           us in an improved condition... Thus they commenced to enter our  
 10          'houses,' or live on our 'ranches.' With us when a person enters our house  
 11          he becomes our guest, and we must treat him hospitably as long as he  
 12          shows no hostile intentions. At the same time we expect him to return to  
 13          us equal treatment for what he receives. ... What have we received for our  
 14          good faith, friendliness, and patience? ... They have taken possession of all  
 15          the Indian country and claim it as their own... They say the Indians know  
 16          nothing, and own nothing, yet their power and wealth has come from our  
 17          belongings. The queen's law which we believe guaranteed us our rights,  
 18          the BC government has trampled underfoot. This is how our guests have  
 19          treated us – the brothers we received hospitably in our house.<sup>83</sup>  
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24 In recent years, the language of guest, host, and welcome has taken on new life in practices of  
 25 settler-identified residents and institutions to recognize that they are uninvited 'guests' on  
 26 unceded Indigenous territory and to thank the generosity of their Syilx hosts. We cannot consider  
 27 here whether, and how, this particular use of the guest/host relation differs from the Derridean  
 28 formulation. However, Indigenous scholars across Canada argue that acknowledging 'traditional  
 29 territories,' Indigenous 'hosts', and one's own status as a settler-identified 'guest' does not, alone,  
 30 reconfigure relations of injustice.<sup>84</sup> Second, the language of rightful presence is itself contestable,  
 31 here, if used without explicit acknowledgement of the settler colonial relations of power that  
 32 structure bodies and communities in this city. What further colonial injustices might be sustained  
 33 if settler-identified residents and visitors take up the notion of 'rightful presence' as a means of  
 34 avoiding, rather engaging, the work of urban decolonization? Settler colonial urbanization has  
 35 proceeded, after all, through practices that enabled some racialized bodies and communities to  
 36 claim 'rightful presence' by structuring the conditions of possibility under which any presence  
 37 might be considered a political right. Further, the practicalities of rightful presence here raise  
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 51 <sup>83</sup> Available at: [http://shuswapnation.org/wordpress/wp-content/uploads/2012/09/137543\\_ShuswapNation\\_Bro.pdf](http://shuswapnation.org/wordpress/wp-content/uploads/2012/09/137543_ShuswapNation_Bro.pdf).  
 52 I am grateful to the organizers (Allison Hargreaves and David Jefferess, UBCO) and Syilx presenters (Mariel  
 53 Belanger and Pauline Terbasket) of a recent public discussion event that brought this document to my attention  
 54 ("They had made themselves our guest:" Understanding the Invasion and Settlement of BC, AlterKnowledge  
 55 discussion series, Friday November 18, 2016).

56 <sup>84</sup> Susan Blight and Hayden King, 'Naming is a good start – but we need to do more for reconciliation,' *Globe and*  
 57 *Mail* 17 October 2016. Available at: <http://www.theglobeandmail.com/opinion/naming-is-a-good-start-but-we-need-to-do-more-for-reconciliation/article32373624/>. Last accessed October 17, 2016.  
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1 different questions and distinct challenges. Temporary agricultural workers from Mexico and  
 2 Jamaica may assert their ‘rightful presence’ against the Canadian state that allows them to be  
 3 here precariously and the urban agricultural economies of Kelowna that render them politically  
 4 missing; but what might that rightful presence mean, in the precise context of being physically  
 5 present only eight months of every year? If decolonization must move beyond metaphor to new  
 6 forms of co-existence on the land, on what basis might acts of rightful presence in the Okanagan  
 7 Valley be configured, what new forms of political co/presence might emerge, and how can we  
 8 theorize these complex political spatiotemporal configurations?<sup>85</sup>

### 16 **Towards a multi-spatial and multi-temporal politics of rightful presence in Kelowna**

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 19 An aporetic analysis of the boundaries of the urbanization/colonization/modernization  
 20 nexus suggests that, despite their overtly and covertly violent perpetuation in places like  
 21 Kelowna, securing these boundaries takes continual work. The vulnerability of the dominant  
 22 constructions of spatialized modern political presence as appropriate bodies and communities is  
 23 better understood when we consider how sovereignty has stretched itself through ‘imperfect  
 24 geographies’ of settler colonial urbanization: settler colonial ventures ‘did not cover space evenly  
 25 but composed a fabric that was full of holes, stitched together out of pieces, a tangle of strings.’<sup>86</sup>  
 26 Similarly, settler colonial cities might try to construct corporations without citizens,<sup>87</sup> but cities  
 27 have always been sites of threats to order, sites of the excess that cannot be contained by  
 28 sovereignty or nationalism,<sup>88</sup> sites where existing political structures of rights are challenged by  
 29 other claims to presence. The concept of the hiatus – the gap or pause that Foucault terms ‘the  
 30 hiatus within the ‘and’<sup>89</sup> – guides attention to the inevitable ruptures where these spatialized and  
 31 materialized logical operations break down, and multiplicities and uncertainties emerge, at least  
 32 for some moments. Dislocating the aporia and the hiatus, out of Derrida and Foucault and into  
 33 the settler colonial city of Kelowna, opens a window onto enactments of multi-temporal and  
 34 multi-spatial modes of emplacement. Attending to some such moments of disruption in Kelowna  
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 49 <sup>85</sup> See Jeannette Armstrong’s keynote address at the Migration and Social Justice symposium, hosted by the Institute  
 50 of Community Engaged Research (ICER) at UBCO, September 2015, for an analysis of the Syilx philosophy on  
 51 migration and co-presence of peoples. Armstrong, a Syilx scholar, holds a Canada Research Chair in Okanagan  
 52 Indigenous Philosophy at UBC Okanagan and is Director of the En’owkin Centre. Available at:  
 53 <https://www.youtube.com/watch?v=STOSwQMk2JY>. Last accessed October 11, 2016.

54 <sup>86</sup> Pasternak, ‘Jurisdiction and settler colonialism...,’ 148.

55 <sup>87</sup> Isin, *Cities without citizens...*

56 <sup>88</sup> Isin *Being political: Genealogies of citizenship*. Warren Magnusson, *Politics of urbanism: Seeing like a city*  
 57 (London: Routledge, 2011).

58 <sup>89</sup> Michel Foucault, *The order of things: An archeology of the Human Sciences* (London: Routledge Classics, 2002).

1 can help make clear their potential for alternative configurations of political presence, without  
 2 making claims to permanent transformations of existing modes of colonial politics and without  
 3 making claims to singular alternative accounts of rightful presence on this unceded land.  
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 7 As a first example, we look again at the Bernard Avenue Revitalization project and the  
 8 prominent Gateway Banners by WFN artists Janine Lott and Jordon Coble (Figure 5). For Lott  
 9 and Coble, the banners exceed the limited frames cast by the City of Kelowna and the  
 10 Revitalization project.<sup>90</sup> The banners represent the continued vitality of the Syilx people, despite  
 11 the myriad violences and ongoing effects of colonization,<sup>91</sup> and they suggest the spatiotemporal  
 12 openings that this Syilx articulation of community in place offers. The banners incorporate  
 13 traditional cultural imagery, particularly the four food chiefs that have guided Syilx relations  
 14 with the land, and non-traditional elements that represent contemporary Kelowna. They visualize  
 15 the contemporary political claim of the Syilx:  
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23 The syilx [sic] organized themselves in order to protect and practice our  
 24 rights. The right to live and survive as a syilx is where all our rights come  
 25 from. Living our rights brought us to this time in our history. Freedom  
 26 within our territory is a right coming out of having looked after the land  
 27 for thousands of years without destroying it. ...No guns, nor foreign laws  
 28 on paper of other people, who destroyed their own land, can change that  
 29 truth.<sup>92</sup>  
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32 By asserting the unceded connection between land, language, and people, these banners perform  
 33 a non-statist land claim and suggest another frame for political presence; they assert a different  
 34 configuration of the politics of emplaced body and community. In the central banner (Figure 6),  
 35 Kelowna is seen from the territory of the Westbank First Nation. Two Syilx women look across  
 36 the lake to the cityscape, identifiable as contemporary Kelowna by the presence of the iconic  
 37 ‘Sails’ statue at the western end of Bernard Avenue. Instead of the bridge, there is a canoe with  
 38 two paddlers in the lake. While a reference to the traditional crossing place used by the Syilx, it  
 39 also replaces singular transitions narratives of settler colonial urbanization with multiple co-  
 40 operative spatialities and temporalities, sending ripples through the lake to both shores. It is not  
 41 clear which direction the canoe is traveling, and it has not yet completed its passage; it is  
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51 <sup>90</sup> City of Kelowna, ‘Bernard Avenue Revitalization: Design Standards Manual,’ (Kelowna: Space2Place Design,  
 52 2011). Available at: [https://www.yumpu.com/en/document/view/23802901/bernard-avenue-revitalization-city-of-](https://www.yumpu.com/en/document/view/23802901/bernard-avenue-revitalization-city-of-kelowna)  
 53 [kelowna](https://www.yumpu.com/en/document/view/23802901/bernard-avenue-revitalization-city-of-kelowna). Last accessed April 26, 2017.

54 <sup>91</sup> Presentation by Jordan Coble, AlterKnowledge Discussion Series, Alternator Centre for Contemporary Art.  
 55 November 2014

56 <sup>92</sup> Jeannette Armstrong, Delphine Derickson, Lee Maracle and Greg Young-ing, eds, *We get our living like milk*  
 57 *from the land*, for The Okanagan Rights Committee and The Okanagan Indian Education Resource Society  
 58 (Penticton: Theytus Books, 1993/94), 7.  
 59  
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1 therefore marked as a pause. This image makes no claim to singular or exclusive constitutions of  
2 place. Together, the banners not only unsettle claims that western settlement and urbanization  
3 define the configuration of politics that determines rightful presence in this place; they also  
4 unsettle claims to rightful presence as derived from exclusive or singular political geographies.  
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34 Figure 5: Gateway Banners ‘The land is our culture,’ Janine Lott and Jordan Coble. Bernard  
35 Avenue, Kelowna.  
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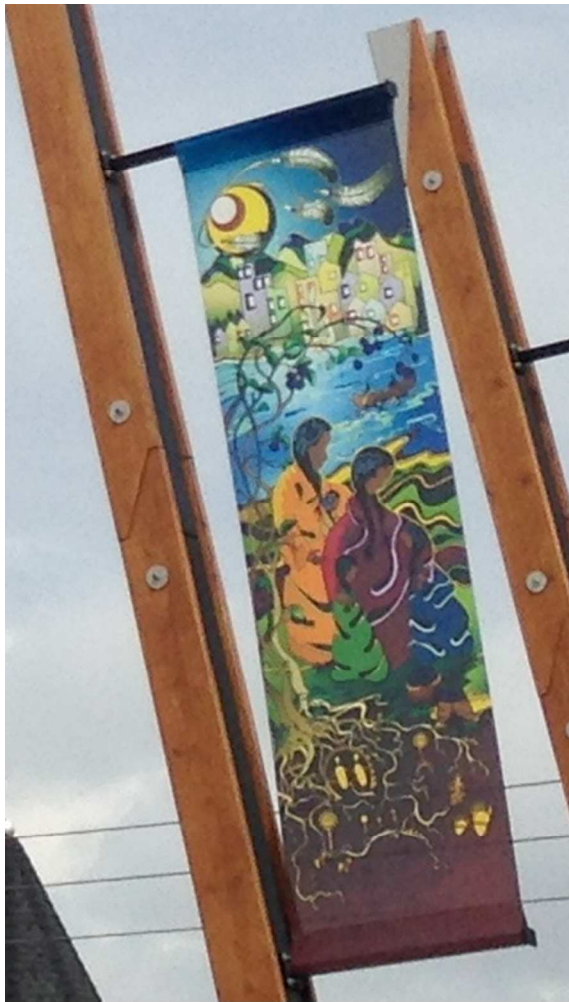


Figure 6: Gateway Banners ‘The land is our culture,’ artists Janine Lott and Jordan Coble. Bernard Avenue, Kelowna.

The aporetic hiatus disrupts singular claims to space and politics, and a parallel focus on Indigenous and temporary migrant communities both dis/locates dominant spatial separations in Kelowna and amplifies the possibilities of multi-temporal and multi-spatial configurations of political presence. RAMA enacts such dis/locations: they support agricultural workers at their places of employment, including providing English lessons on farms; they draw attention to places of exclusion through action days at the Kelowna Farmer’s Market; and they collaborate to assert rightful presence through public welcomes at the Kelowna Airport and worker-community events in the city.<sup>93</sup> Similar dis/locations of rightful presence emerge at Kiwo Market,<sup>94</sup> where

<sup>93</sup> Radical Action for Migrants in Agriculture. Available at: [www.ramaokanagan.org](http://www.ramaokanagan.org); [www.facebook.com/ramaokanagan](https://www.facebook.com/ramaokanagan). Last accessed April 26, 2017.

<sup>94</sup> Andrea Peacock, ‘Market makes Mexican workers feel welcome,’ *Daily Courier* (Kelowna, BC) 18 August 2015. Available at: [http://www.kelownadailycourier.ca/news/article\\_4c987a4c-462c-11e5-8742-0f94f18264a8.html](http://www.kelownadailycourier.ca/news/article_4c987a4c-462c-11e5-8742-0f94f18264a8.html). Last accessed September 20, 2015.

1 Sandra Martinez, a Mexican living in the South Okanagan, supports migrant workers: from fresh  
2 corn tortillas and other Mexican foods, to help translating official forms and sending money back  
3 to family members in Mexico, to advocating against inappropriate work environments or  
4 accommodations. Given structural patterns of absence and return, customers visit Martinez year  
5 after year, whether in her original shop in Osoyoos or her recently opened storefront in Kelowna.  
6 Beyond the practical services offered by Kiwo Market, the market provides *space* itself, an  
7 opportunity to become visible, to become public within conditions of transnational mobility and  
8 precarity:  
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16 At the front of the store is a lounge area with couches and chairs around a  
17 table. 'We decided we have to make a place where they can feel  
18 welcome,' said Martinez. ... Despite not advertising, Martinez said she  
19 has about 100 people come through her store every day just by word of  
20 mouth. 'On a rainy day, it's packed in here. Two weeks ago, it was crazy.  
21 I probably had more than 500 people in here that day,' she said.<sup>95</sup>  
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Martinez supports other customers, including migrant workers from Guatamala and Jamaica, immigrants with permanent residency status, Canadian citizens, and restaurants. Similar to the forms of multi-spatiality and multi-temporality enacted by the Gateway Banners, Kiwo Market does not try to recreate some vision of 'Mexican' space in Kelowna, but generates complicated intersections of multiplying spaces and times in which bodies and communities might become present. These and other proliferating sites/sights make visible how both Syilx and temporary migrant workers are reconfiguring the landscape of Kelowna through their complex claims to rightful presence (Figure 7). Through everyday practices of being present and organized practices that draw attention to non-statist and transnational continuities and discontinuities of presence, multiple configurations of the politics of place in time emerge.

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<sup>95</sup> Peacock, 'Market makes Mexican workers feel welcome.'





Figure 7: Sign on Edward Road (industrial zone), Kelowna, BC

## Unsettling Conclusions

The intersecting logics of colonization, modernization, and urbanization produce Kelowna's patterns of emplacement and displacement by coding particular forms of embodied humans and settled communities as appropriate, not only for modern urban life, but for political presence according to modern liberal structures of rights and recognition. These formulations rely on the Euclidean geometries of single bodies or community-bodies in space (only a single body can occupy a particular place at one time) and on the linear temporalities of modern constructions of time (different forms of body or community must be located on different gradations along the continuum of modern urbanization/development). While inherently vulnerable, these logics remain operative, continually restated as regulative injunctions. Just as prior commemorations have marked Kelowna's landscape, Canada 150 performs this task yet again, not just through the spectacle of the anniversary but also through banal repetitions in everyday sites (Figure 8).



Figure 8: Everyday banal landscapes of settler colonial political geographies

If the aporetic analysis clarifies the boundary practices through which these intertwining logics enable certain bodies and communities, and certain possible configurations of politics itself, to be made missing, then the hiatus offers possibilities to continually stretch these practices of bounding and open multiple spaces and times for political emergence and enactment. These possibilities include, potentially, decolonization of land and new forms of co-presence in this place, but by no means ensure it. Enactments of politically present bodies and communities are not necessarily compatible or commensurable; and indeed, such multi-temporal and multi-spatial enactments make clear the ongoing challenges that reside in boundary-defining terms such as 'body' or 'community.' Yet these moments of hiatus in Kelowna hold in abeyance any particular determination of what politically relevant bodies or communities *must be* to be present, offering instead a window into the extension, multiplicity, convergence and divergence of possible embodiments and emplacements. Approaching Kelowna through the hiatus, we suggest, illuminates what is too-often made missing in its white washed narrative as a safe, welcoming oasis: the centrality of colonial legacies and the absencing of certain bodies. The hiatus offers a productive way of unsettling both the dominant settler colonial narratives about this particular

1 place and the dominant political geographies that make this place go missing from critical  
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3 engagements with world politics.  
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