

1 **Physicochemical composition of wastes and co-located landscape designations at legacy**  
2 **mine sites in south west England and Wales: Implications on resource potential**

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10 **Highlights (85 characters max)**

- 11 • Physicochemical composition of key UK metalliferous mine waste is determined
- 12 • Cu, Zn, As, Pb, Ag and Sn recorded in appreciable concentrations
- 13 • Waste has significant economic value but unlikely a sole driver for site rehabilitation
- 14 • Many mine sites are protected for their environmental and cultural resources
- 15 • Remediation strategies must consider cultural, geological and ecological designations

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29 **Abstract**

30 This work examines the potential for resource recovery and/or remediation of metalliferous  
31 mine wastes in south west England and Wales. It does this through an assessment of the  
32 physicochemical composition of several key metalliferous legacy mine waste piles and an  
33 analysis of their co-location with cultural, geological and ecological designations. Solid  
34 samples were taken from 14 different sites and analysed for metal content, mineralogy, paste  
35 pH, particle size distribution, total organic carbon and total inorganic carbon. The majority of  
36 sites contain relatively high concentrations (in some cases up to several % by mass) of metals  
37 and metalloids, including Cu, Zn, As, Pb, Ag and Sn, many of which exceed ecological and/or  
38 human health risk guideline concentrations. However, the economic value of metals in the  
39 waste could be used to offset rehabilitation costs. Spatial analysis of all metalliferous mine sites  
40 in south west England and Wales found that around 70% are co-located with at least one  
41 cultural, geological and ecological designation. All 14 sites investigated are co-located with  
42 designations related to their mining activities, either due to their historical significance, rare  
43 species assemblages or geological characteristics. This demonstrates the need to consider the  
44 cultural and environmental impacts of rehabilitation and/or resource recovery on such sites.  
45 Further work is required to identify appropriate non-invasive methodologies to allow sites to  
46 be rehabilitated at minimal cost and disturbance.

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## 52 1 Introduction

53 There are few locations world-wide where historic metal mining is more evident than in  
54 mainland Britain. Extensive mining of major ores for metals such as copper, lead, tin and zinc  
55 at locations such as the Devon Great Consols in south west Devon and Parys Mountain in north  
56 west Wales fuelled profound global societal and industrial change (particularly during the  
57 Industrial Revolution) but as a consequence created a significant legacy of waste. Most mine  
58 sites in the UK were in peak operation in the 18th and 19th centuries and, as a result, mine sites  
59 were not subject to restoration practices which have been required in more recent years. In  
60 England and Wales alone, it has been estimated that there are over 8,000 disused metal mines  
61 located predominately in 12 ore producing regions (A. F. Jarvis 2007) (Palumbo-Roe 2010).  
62 Rather than simply rehabilitating such sites one option is to also recover any economically  
63 valuable metals that are present. Mine wastes and tailings are an obvious target for metals  
64 recovery as there are often significant quantities of such material in relatively easily accessible  
65 locations (i.e. above ground). To date, however, there is a paucity of studies that have  
66 characterised mine waste sites in terms of their metal content and extractability. This study  
67 presents the first effort to present these data for prominent legacy mine sites in England and  
68 Wales.

69 Legacy mines also provide environmental or landscape 'resources'. This study also examines  
70 the resource potential of these legacy mine wastes in the context of site rehabilitation. Further  
71 to the potential recovery of economically valuable metals, there are often other drivers. For  
72 example, site remediation may: enable the land to be developed; enhance the conservation of  
73 industrial heritage and the related tourism features; and/or decrease the release of pollutants  
74 from the site into the surrounding environment. Similarly, there are also often a range of  
75 existing services that the mine sites provide which must be considered when implementing site

76 remediation, including: cultural, scientific and educational features (such as historic industrial  
77 ruins); and rare fauna and flora. Thus it is important to appreciate the multifaceted value, both  
78 positive and negative, depending on perspective, that these sites currently have and would have  
79 if remediated. Within this a cost benefit approach must be applied to accurately assess to what  
80 extent the economic gain (that can be made through metal extraction) can offset the economic  
81 cost of such an intervention. This study thus considers multifaceted characterisation of value  
82 and resource through various lenses and the authors use the word “resource” in a wide sense  
83 (e.g. (Freeman 2014)) to cover both tangible resource of, for example, the metal/ore as well as  
84 functional and intangible resource stemming from the ecological, sociocultural and landscape  
85 value of the mine sites.

86 In this work key geological, ecological and cultural designations (herein grouped under the  
87 umbrella of “environmental designations”) co-located with the mines of the south west of  
88 England and Wales and, in particular, the case study legacy mine sites are presented as a means  
89 of assessing the potential consequences of the remediation of these sites. The specific aims of  
90 this paper are therefore to: (i) present data from the physicochemical characterisation of mine  
91 wastes from 9 major sites in the south west of England and 5 major sites from Wales; (ii)  
92 delineate the co-located environmental designations of the case study sites; (iii) appraise  
93 broader considerations of value and resource relevant to metal mine sites; and (iv) consider  
94 potential decision making tools to determine appropriate methodologies for optimising  
95 resource value. Very few studies currently exist which have applied this holistic approach to  
96 mine waste characterisation and to our knowledge this is the first time that the co-location of  
97 UK mine waste with geological, ecological and cultural designations has been examined.

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99 **2. Key drivers/deterrents for the reclamation of legacy mine waste**

## 100 **2.1. Environmental pollution**

101 A large number of historic metal mine sites world-wide are responsible for the release of metals  
102 and metalloids into surface and groundwater (Hudson-Edwards 2011) (Plumlee 2011). For  
103 example, a preliminary national assessment in 2009 revealed that as much as 6% of surface  
104 water bodies in England and Wales are currently adversely affected by pollution from historic  
105 metalliferous mines (Mayes, et al. 2009). In the UK ore extraction ceased at the majority of  
106 mine sites by the first half of the twentieth century, and as such ownership and/or legal  
107 liabilities for clean-up are often either unclear or orphaned (Palumbo-Roe 2010). This is also  
108 the case in many of the ore fields of North America (e.g. the USA and Canada have  
109 approximately 35,000 and 10,000 legacy metal mine sites respectively), Asia (e.g. Japan has  
110 approximately 5,500 legacy metal mines) and Europe (e.g. Sweden has approximately 1,000  
111 legacy metal mines) (Mayes, et al. 2009). The financial cost of remediating and rehabilitating  
112 these mine wastes is significant. For example, in 2012 a series of joint reports commissioned  
113 by the Department for Environment, Food and Rural Affairs (DEFRA) and the Welsh  
114 Government in collaboration with the Environment Agency estimated that the total cost to  
115 remediate all of the water-related environmental problems associated with abandoned non-coal  
116 mines in the UK would be approximately £370 million, excluding operating costs, and take  
117 upwards of ten years (A. & Jarvis, Prioritisation of Abandoned Non-Coal Mine Impacts on the  
118 Environment. The National Picture, Report SC030136/R2. 2012a) (A. & Jarvis, Prioritisation  
119 of Abandoned NonCoal Mine Impacts on the Environment. Future Management of Abandoned  
120 Non-Coal Mine Water Discharges, Report SC030136/R12. 2012b). Moreover, the pollutant  
121 discharge from such sites often continues for many decades or even centuries, before water  
122 quality recovers to the pre-mining baseline. For example, despite ceasing major operations in  
123 the late 18<sup>th</sup> century Parys Mountain in north Wales remains a major contributor of Cu and Zn

124 to the Irish Sea, discharging an estimated 24 and 10 tonnes of each element respectively each  
125 year (Mullinger 2003).

## 126 **2.2 Ecological resource**

127 The unique (and often extreme) physicochemical conditions and lack of disturbance has  
128 resulted in the development of a rich ecological resource on many different metalliferous mine  
129 wastes world-wide (Bradshaw 2000). For example, legacy mine sites often contain numerous  
130 species of rare metal-tolerant plants and lichens (Rodwell, et al. 2007), grasslands, wildflowers,  
131 orchids and important invertebrates, birds and mammals (e.g. the lesser horseshoe bat) (Barnatt  
132 and Penny 2004). In the UK this has resulted in specific recognition and protection for some  
133 mine waste sites. Examples include: the designation of Sites of Special Scientific Interest  
134 (SSSI) status for rare metal-tolerant plants, and lichens, and two priority habitats: Calaminarian  
135 grasslands (BRIG 2008) and Open Mosaic Habitats on Previously Developed Land (OMH)  
136 (BRIG 2010).

## 137 **2.3. Geological and mineralogical resource**

138 The amount of metal produced at major UK mine sites has generally been relatively well  
139 recorded over the peak production years (i.e. during the Industrial Revolution), however,  
140 definitive figures for the quantity and type of waste produced are often lacking, with estimates  
141 typically calculated from predictions on the mineral to waste ratios, which are often highly  
142 variable, even for the same commodity (Palumbo-Roe 2010). To date a number of studies have  
143 attempted to quantify the mass, distribution and composition of mine waste located at specific  
144 sites across the UK, however, a conclusive inventory is yet to be created due to the large  
145 number of mine waste sites and the inherent complexity of differentiating between the mine  
146 waste and the natural ground surface. As such a first estimate (e.g. to within an order of  
147 magnitude) for the mass and composition of mining waste present at many major legacy metal

148 mine sites in the UK has not yet been conducted with their associated economic value therefore  
149 unknown.

150 Globally, historic ore beneficiation processes were typically less efficient than today and as  
151 such it is likely that appreciable concentrations of economically valuable metals were discarded  
152 as waste and are currently stored at legacy metal mine sites. Furthermore, the material has often  
153 already undergone size reduction during historic ore beneficiation and is often stored as  
154 unconsolidated material in relatively accessible locations (in piles above ground). Mine waste  
155 (in particular mine tailings waste) is also often of a relatively homogenous physical and  
156 chemical composition compared to other waste streams such as municipal solid waste. These  
157 extraction and processing activities have often resulted in the occurrence of rare and unusual  
158 geological, mineralogical or physiographical features deemed worthy of protection. Many mine  
159 wastes in the UK are therefore designated, for example, as Sites of Special Scientific Interest  
160 (SSSIs) because of these characteristics. Similarly, where relics demonstrate technological  
161 advancement of the mining industry they may also be designated as, for example, Scheduled  
162 Monuments.

#### 163 **2.4. Sociocultural resource**

164 The cultural heritage of many mine sites is considerable and the waste piles themselves are an  
165 intrinsically valuable component of this heritage landscape, i.e. in addition to remnant buildings  
166 and processing equipment (Howard, Kincey and Carey 2015). As such many landscape-scale  
167 historic mining districts have been granted official conservation status, for example the  
168 Cornwall and West Devon Mining Landscape World Heritage Sites as well as the numerous  
169 individual Scheduled Monuments and Listed Buildings that are associated with a rich legacy  
170 of mining. Physical features such as hushing scars; prospection pits and mine shafts; roads,  
171 tramways and leats linking the mines and settlements as well as the spoil tips themselves are



172 regarded as valuable heritage (e.g. (Schlee 2007)). The ecological and cultural significance of  
173 mine wastes, coupled with their setting in the mine site and the wider landscape, provide a  
174 range of benefits to local people and visitors, with the former mine sites often being  
175 economically important for industrial heritage tourism (e.g. (Jones 2001)). These benefits can  
176 be framed as ecosystem or, perhaps more helpfully in this context, landscape services  
177 (Swanwick 2009). For example, prior to its World Heritage Site status being granted it was  
178 estimated that the mining attractions in Devon and Cornwall benefitted from nearly 1 million  
179 visitors each year, with around 2.5 million visitors to the region citing the mining heritage as  
180 an important consideration in their visit. This generates significant revenue to the local  
181 economy at an estimated £120 million per year (Atlantic Consultants 2003). Economic growth  
182 associated with mining heritage tourism has also been highlighted as a realistic development  
183 option in many economically marginal areas of Wales and there is active promotion led by the  
184 European Union for the maintenance of mining heritage e.g. the commercial Mining Heritage  
185 Network (Jones 2001) (Edwards 1996)).

186 It is much more difficult to assign a monetary value to many of the other services provided by  
187 such sites which include recreation for local populations, cultural and spiritual enrichment,  
188 education and research (Bloodworth, Scott and McEvoy 2009) (Barnatt and Penny 2004)  
189 (Swanwick 2009). For example, local communities also often place an emotional value on  
190 mining landscapes (Ballesteros 2007). Many legacy mine sites also have educational and  
191 academic value and are often the subject of a diverse range of education and research in subjects  
192 from earth sciences, archaeology and engineering to social sciences and economic history. The  
193 cultural value of the sites is reflected by the wide number and type of stakeholders including  
194 archaeological and local history groups. However, the rural location of many mine wastes  
195 means that in addition to ecological and cultural resources arising from past mining activity  
196 there is likely to also be additional designations that may be adversely impacted on by pollution

197 from the waste. Therefore it is crucial that the multifaceted nature of such sites and the  
198 landscapes in which they are located is understood.

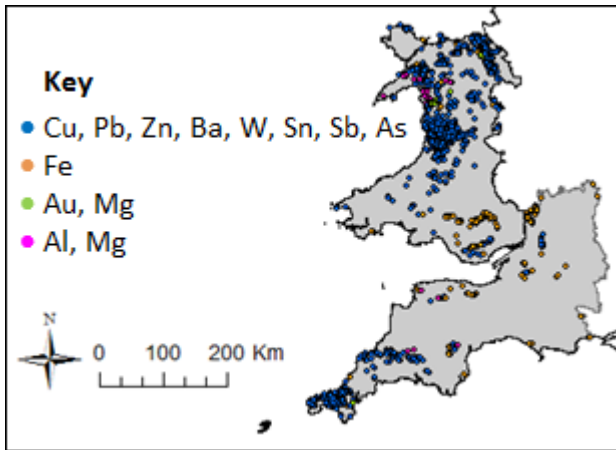
### 199 **3. Methodology**

#### 200 **3.1 Site selection**

201 In England and Wales there are estimated to be over 3,000 legacy non-ferrous metal mines (A.  
202 F. Jarvis 2007) concentrated in three main ore producing regions: Cornwall and west Devon;  
203 Northumbria and north Humber; and Wales. The focus of this study is on the districts of  
204 Cornwall and west Devon and Wales because they both contain significant quantities of  
205 metalliferous legacy waste (Figure 1), representative of Cu/Sn and Pb/Zn mining areas, a high  
206 density of UK Mine Waste Directive sites (Palumbo-Roe 2010) and a range of cultural and  
207 environmental designations.

208 Cassiterite ( $\text{SnO}_2$ ), chalcopyrite ( $\text{Cu,FeS}_2$ ) and later arsenopyrite ( $\text{Fe,AsS}$ ) bearing ore were  
209 principally extracted in Cornwall and west Devon and processed for Sn, Cu and As  
210 respectively. Chalcopyrite and galena ( $\text{PbS}$ ) bearing ore was principally extracted in Wales and  
211 processed for Cu and Pb respectively. In many cases galena also contained relatively high Ag  
212 content, especially at Cwm Ystwyth, which was also extracted. Large quantities of sphalerite  
213 ( $\text{Zn,FeS}$ ) was also mined, however, Zn was only occasionally removed and much remains in  
214 mine waste. The sites investigated which are located in south west England were: Alfred  
215 Consols (ALF), Caradon (CAR), Consols (CON), Devon Great Consols (DGC), Levant (LEV),  
216 Nangiles (NAN), Prince of Wales (PWM), Poldice (POL) and Wheal Maid (WHM). The sites  
217 investigated which are located in Wales were: Esgair Mwyn (EGM), Frongoch (FRG),  
218 Grogwynion (GRG), Parys Mountain (PYM) and Wemyss (WEM). Sites were selected which  
219 contain considerable mine waste volumes and are also located across different mining districts  
220 (as determined by different geographical and mineralogical constraints) of the region. Within

221 south west England this was the Tamar valley and Tavistock (PWM, DGC), Caradon (CAR),  
222 Gwennap Kennal Vale and Perran Foundry (CON, NAN, POL, WHM), Port of Hayle (ALF)  
223 and St Just (LEV) mining districts. Within Wales this was the Central Wales (EGM, FRG,  
224 GRG, WEM) and Anglesey (PYM) mining districts.



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226 **Figure 1. Location of metalliferous mines in south west England and Wales. Produced**  
227 **using BRITPITS database; Licence No. 2014/098BP ED British Geological Survey**  
228 **NERC. Boundary data from UK Data Service. URL: <http://census.edina.ac.uk>.**

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### 230 3.2 Sample collection procedure

231 Mine waste samples were collected from each site following the methodology of ASTM  
232 D6009-12 (ASTM, Standard Guide for Sampling Waste Piles, D6009-12. 2012) which  
233 provides an appropriate method for the sampling of unconsolidated, aggregated waste piles.  
234 Many sites contained notable waste pile(s) of which the largest was typically targeted for  
235 characterisation (see Supplementary Data for sampling locations). Samples were collected  
236 using a stainless steel trowel at equal distances around the base of each mine waste pile at a  
237 depth of 0.2m. The sample depth of 0.2m was selected because it was determined as likely to  
238 represent a suitable compromise between sampling beneath the surface weathered zone whilst

239 also exerting minimal aesthetic damage on the waste piles. Moreover, visual inspections in the  
240 field revealed the material, in almost all occasions, to be relatively homogenous with depth,  
241 i.e. no surface weathered zone could be identified.

242 At most sites the mine waste is considered to be mine tailings (based on literature records and  
243 the relatively fine particle size observed). Each sample had a volume of approximately 5 L with  
244 a mass typically between 6 and 8 kg, depending on bulk density. Once collected the samples  
245 were dried at 105°C for 24 hrs. The number of samples taken from each site was dictated by  
246 the pile volume, ranging from 3 samples taken for LEV to 21 samples taken from WHM (see  
247 Supplementary Data).

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### 249 **3.3 Sample and site characterisation procedures**

250 Composite samples were created for each site by riffing each sample 6 times and then mixing  
251 (using a mixing pad) each final aliquot together thoroughly. Each composite sample was then  
252 riffled to yield an appropriate mass for each analysis technique. Particle size distribution (PSD)  
253 measurements were performed via dry sieving and sedimentation (BS, Soil quality —  
254 Determination of particle size distribution in mineral soil material — Method by sieving and  
255 sedimentation. 2009) using 400 g from each composite. Uncompacted aggregate bulk density  
256 measurements were performed following BS 812: 1995 (BS, Testing aggregates of density.  
257 Part 2. Methods of determination. 1995). A cylinder of 1876 mL in volume was used and a  
258 tamping rod of 16 mm in diameter. Paste pH measurements were performed via ASTM D4972  
259 – 13 (ASTM, Standard Test Method for pH of Soils 2013), using a 1:1 solid liquid ratio, i.e. 40  
260 g from each composite and 40 mL of Milli-Q water (resistivity > 18.2 MΩ cm). Samples were  
261 prepared for X-ray diffraction (XRD), inductively coupled plasma optical emission  
262 spectroscopy (ICP-OES), total organic carbon (TOC) analysis and total inorganic carbon (TIC)

263 analysis by crushing (to particle size  $<75\ \mu\text{m}$ ), using a Labtech Essa LM1-P puck mill crusher  
264 at 935 RPM for 120 seconds, a 200 g subsample of each composite sample. Each crushed  
265 sample was then prepared for XRD analysis by packing approximately 2 g of the material into  
266 an aluminium XRD stub. Analysis was performed using a Phillips Xpert Pro diffractometer  
267 with a  $\text{CuK}\alpha$  radiation source ( $\lambda = 1.5406\text{\AA}$ ; generator voltage of 40 keV; tube current of 30  
268 mA). Spectra were acquired between  $2\theta$  angles of  $5\text{--}90^\circ$ , with a step size of  $0.02^\circ$  and a 2 s  
269 dwell time. Each crushed composite sample was prepared for ICP-OES analysis via a 4 acid  
270 digest (EPA 1996). Firstly, 0.01 g was placed in a PTFE lined microwave digest cell and 3 mL  
271 of analytical grade 45.71% hydrofluoric acid (HF) was then added and left for 12 hrs. 6 mL of  
272 aqua regia solution (1:1 ratio of analytical grade 32% hydrochloric acid (HCl) and 70% nitric  
273 acid ( $\text{HNO}_3$ )) was then added and the container was then placed in a microwave digest oven  
274 (Anton Paar Multiwave 3000) and heated at  $200^\circ\text{C}$  (1400 watts) for 30 minutes (after a 10  
275 minute up ramp time period) and then allowed to cool for 15 minutes. The resultant solution  
276 was then neutralised using 18 mL of analytical grade 4% Boric acid ( $\text{H}_3\text{BO}_3$ ) at  $150^\circ\text{C}$  (900  
277 watts) for 20 minutes (after a 5 minute up ramp time period) and then allowed to cool for 15  
278 minutes. ICP-OES analysis was performed using a Perkin Elmer Optima 2100 DV ICP-OES.  
279 Total carbon (TC) measurements were performed using a Leco SC-144DR sulphur/carbon  
280 analyser. Samples of 0.35 g mass were loaded into the instrument and heated at  $1350^\circ\text{C}$  in a  
281 pure  $\text{O}_2$  ( $>99.9\%$ ) atmosphere. The concentration of  $\text{CO}_2$  released by each sample was then  
282 measured using an infrared detection cell at a constant flow rate. Total inorganic carbon (TIC)  
283 measurements were performed using a Shimadzu SSM-5000A using 99.9%  $\text{O}_2$  at 500 mL/min  
284 and catalytically aided combustion oxidation performed at  $900^\circ\text{C}$ . Total organic carbon (TOC)  
285 was calculated by subtracting each TIC measurement from each samples corresponding TC  
286 measurement.

### 287 **3.4 Hydrometallurgical extraction experiments**

288 Hydrometallurgical extraction experiments were conducted using a 1:10 solid-liquid ratio; 40  
 289 g of each composite sample and 400 mL of a 1M H<sub>2</sub>SO<sub>4</sub> solution. Samples were sealed in 500  
 290 mL glass jars and constantly agitated at 200 RPM using a Stuart SSL1 orbital shaker table.  
 291 Liquid samples for ICP-OES analysis were extracted from each batch system after 24 hrs and  
 292 filtered using a 0.45 µm PTFE filter.

### 293 3.5 Spatial analysis of mine locations, ecological and cultural designations

294 In addition to the analytical characterisation of the waste materials spatial analysis was  
 295 undertaken to: i) understand the scale of past mining activity in the south west of England and  
 296 Wales; and ii) examine the co-location of mine sites with areas protected for their geological,  
 297 ecological or cultural benefits, particularly at the case study locations. The British Geological  
 298 Survey BRITPITS database was used along with spatial data for the main geological,  
 299 ecological and cultural designations (Table 1) held by Natural England, Historic England and  
 300 Natural Resources Wales. These designations were selected as they meet at least one of the  
 301 following criteria: they are ‘specified’ ecological receptors under Part 2A of the Environmental  
 302 Protection Act (1990) (DEFRA 2012), they are known or suspected to be co-located with past  
 303 mining activity and there are spatial data available for them.

304 **Table 1 Ecological and cultural designations included in the study**

Designation	Summary and protection
<i>Geological and ecological</i>	
Local Nature Reserve (LNR)	Designated because of their nature conservation and/or geological interest by local authorities under the National Parks and Access to the Countryside Act (1949) and the Natural Environment and Rural Communities Act (2006).
National Nature Reserve (NNR)	Sites of biological and geological interest with a strong research and educational remit, most are publicly accessible. They are designated under the National Parks and Access to the Countryside Act (1949) but also receive protection under the Wildlife and Countryside Act (1981).

Site of Special Scientific Interest (SSSI)	Sites of biological and geological interest in the UK designated under the Wildlife and Countryside Act (1981). They range in size from less than a hectare to over 30,000 ha. SSSIs often overlap with other designations including LNRs, NNRs, SACs and SPAs.
Special Area of Conservation (SAC)	Designated for their internationally significant habitats and species under the 1992 Habitats and Species Directive and the Conservation of Habitats and Species Regulations (2010). Together with SPAs they are also known as Natura 2000 sites, all terrestrial SACs and SPAs are also SSSIs.
Special Protection Area (SPA)	Designated to protect threatened or engaged internationally significant bird species under the 1979 Birds Directive and the Conservation of Habitats and Species Regulations (2010).
Ancient Woodland (AW)	Defined as woodland that has been present since 1600AD. They take hundreds of years to develop and are irreplaceable yet are not protected by specific legislation. They are however protected under the planning policy in both England and Wales.
Priority Habitats (PH)	Priority habitats are published through the Natural Environment and Rural Communities Act (2006). They are not specifically protected but local planning policies should provide opportunities for their preserve and enhancement.
Open Mosaic Habitat on Previously Developed Land (OMH)	A relatively new priority habitat in acknowledgement of the ecological significance of many previously developed (brownfield) sites. An inventory of potential OMH sites has recently been published.
<i>Cultural</i>	
Area of Outstanding Natural Beauty (AONB)	Designated solely for their landscape qualities under the National Parks and Access to the Countryside Act (1949).
National Park (NP)	Also designated under the National Parks and Access to the Countryside Act (1949) they have an explicit purpose to promote education and recreation as well as conservation or landscape, wildlife and cultural heritage.
Scheduled Monument (SM)	Designated under the Ancient Monuments and Archaeological Areas Act (1979) for their archaeological character.
World Heritage Site (WHS)	Designated by the United Nations Educational, Scientific and Cultural Organisation (UNESCO) for their natural or cultural features of international significance.
Landscape of Historic Interest (LHI)	A non-statutory recognition of the special or outstanding historic character of landscapes in Wales. There is an expectation that they are considered as part of the planning process (CADW, 2007).

306 The BRITPITS database details all known mine locations in Great Britain as point data  
307 categorised by the commodity (e.g. coal, Cu, Pb, gravel), type of mine (e.g. underground, open  
308 pit), status (e.g. active, ceased) geological age (e.g. Carboniferous, Permian), lithostrat (e.g.  
309 Alluvium, West Maria Lode) as well as address and operator information. Co-ordinates are for  
310 the working or entrance to the mine (tolerance of 5 m) (Cameron 2012), not the location of the  
311 waste, but the assumption was made that all non-active mine sites have waste materials in their  
312 immediate vicinity. There are around 170,000 entries in the complete database, of which 4670  
313 are non-active metalliferous mines in England, with 717 in the south west region and 3350 in  
314 Wales which are the focus of this study.

315 The analysis was carried out in ArcMap 10.1. First, the BRITPITS data were limited to those  
316 mine sites with the metalliferous commodities (Sb, As, Cu, Ba, Au, Fe, Pb, Mn, Ag, Sn, Sr and  
317 Zn), those that were mine locations (as opposed to associated infrastructure such as rail depots  
318 and wharfs) and those that were non-active (ceased, inactive, dormant, historic; there were only  
319 two active metalliferous mines in the areas of interest). Where multiple commodities were  
320 mined BRITPITS contains duplicate records, one per commodity, so these records were  
321 merged.

322 Next, the spatial joining function in ArcMap was used to identify which mine sites are co-  
323 located with the geological, ecological and cultural designations (Table 1). Additional  
324 designations were also considered but no mine sites were co-located with these in SW England  
325 or Wales; these were Parks and Gardens, Battlefields and Nature Improvement Areas so these  
326 will not be discussed further. The split between geological and ecological, and cultural  
327 designations is arbitrary in some cases. Some designations have a clear basis in nature  
328 conservation (e.g. LNRs, SACs) or heritage (e.g. SMs, WHSs) whereas others are more  
329 nuanced. The decision was taken for cultural designations to include those where landscape

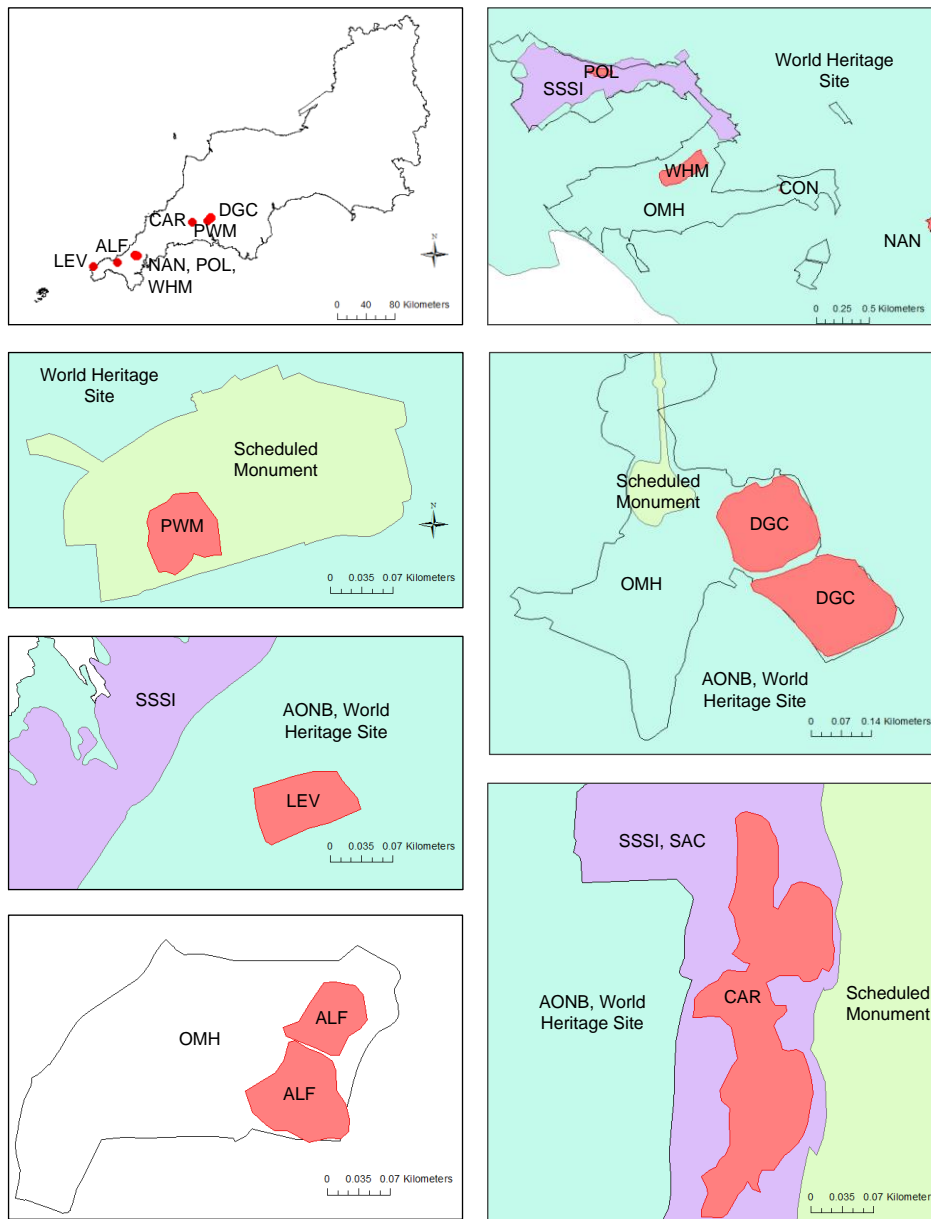


330 and/or recreation as opposed to wildlife conservation is a primary objective (e.g. AONBs,  
331 National Parks) (Gaston, et al. 2006).

332 Finally, this analysis was refined using the case study mine sites. The estimates of the spatial  
333 extent of the sampled spoil tips, drawn from aerial imagery, were used to gain further insight  
334 into the co-location with the designations. Polygons were drawn around an aerial view of the  
335 waste pile which has been sampled (see Supplementary Data for individual sampling locations)  
336 using the contrasting colour between the waste pile and the surrounding vegetation along with  
337 field observations as a guide. The specific designations at the site level were then examined  
338 more closely to identify which are dependent or independent on the mine waste as a way of  
339 exploring the opportunities and constraints for resource recovery. In addition, the case study  
340 sites were compared spatially to those on the inventory of Mine Waste Directive sites  
341 (Environment Agency 2014). These are known or are suspected to be causing a risk to water  
342 quality and/or human health and therefore likely to require remediation.

343 To estimate the volume of waste in the case study locations polygons were used in conjunction  
344 with digital surface models produced using Light Detection and Radar (LiDAR). The data were  
345 at 1 m resolution with the exception of DGC and NYM where only a 2 m resolution was  
346 available. ArcMap was used to estimate the elevation of the land surface surrounding the waste  
347 material. This was estimated using at least ten points around the boundary of the polygon and  
348 the average elevation calculated. The polygon volume tool was then used to calculate the  
349 volume of waste above this elevation. This is a conservative estimate as the topography of sites  
350 was variable with many of the wastes being located on a slope. In addition, the presence of  
351 vegetation at some waste piles likely led to inaccurate readings due to it both shrouding the  
352 edge of the waste pile and also enabling greater elevations than the land surface to be recorded

353 in the LiDAR data. Figures 2 and 3 display location of case study mine sites in south west  
354 England and Wales respectively and their co-location with statutory designations.



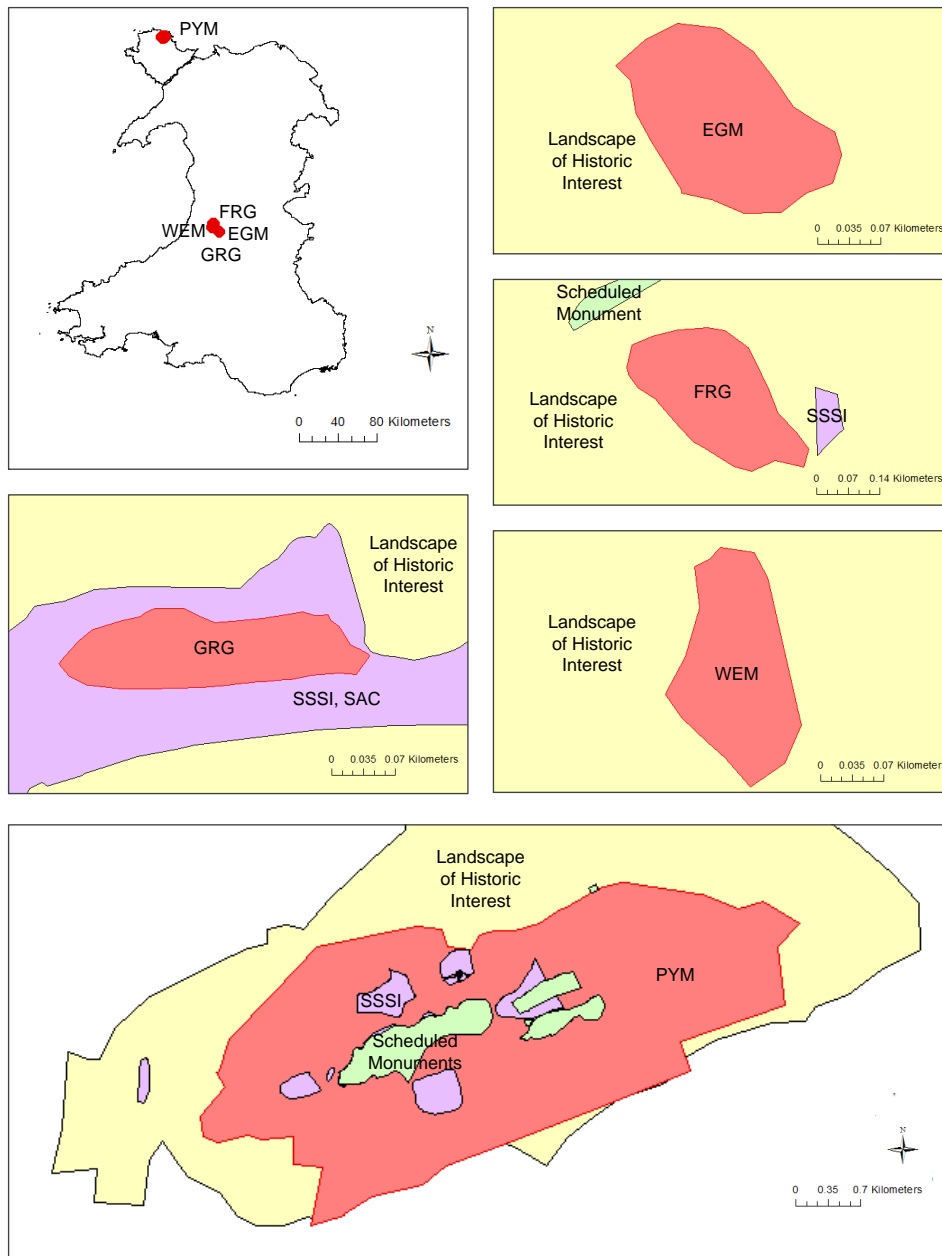
355

356 **Figure 2. Location of case study mine sites in south west England and their co-location**  
357 **with statutory designations. Produced using BRITPITS database; Licence No.**  
358 **2014/098BP ED British Geological Survey NERC. All rights reserved. AONB, SAC, SSSI**  
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362 <http://census.edina.ac.uk>.

363



364

365 **Figure 3. Location of case study mine sites Wales and their co-location with statutory**

366 **designations and Landscapes of Historic Interest. Produced using BRITPITS database;**

367 **Licence No. 2014/098BP ED British Geological Survey NERC. All rights reserved. SAC,**

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370 **<http://census.edina.ac.uk>.**

371

## 372 **4 Results and Discussion**

### 373 **4.1 Physicochemical characterisation of mine wastes**

374 Table 2 displays location, estimated volume, bulk density, total mass, paste pH and TOC data  
375 for mine waste taken from SW England and Wales respectively. The paste pH for all sites is  
376 recorded to be <7 and so cationic metal species are expected to be relatively mobile in the  
377 environment. TIC was recorded as 0.00% for all composite samples (except the EGM site  
378 where it was recorded as 0.04 wt.%) which indicates that the mine waste all have significantly  
379 low carbonate alkalinity. The XRD patterns of the composite samples all indicate quartz ( $\alpha$ -  
380  $\text{SiO}_2$ ) as the major crystalline component present with minor muscovite ( $\text{H}_2\text{KAl}_3(\text{SiO}_4)_3$ ) and  
381 potassium feldspar ( $\text{K}_5\text{Na}_5\text{AlSi}_3\text{O}_8$ ) recorded for some samples (Appendix A). The original ore  
382 minerals arsenopyrite and chalcopyrite were not detected for any of the mine waste samples  
383 from SW England, and no Pb-bearing minerals, e.g. galena (PbS), were detected for the mine  
384 tailing samples from Wales. Particle size as a function of cumulative mass passing for all sites  
385 is shown in Appendix B. It can be noted that the PSD is relatively variable between sites, with  
386 a variation in 0.57-24.81 wt.% recorded for the silt and clay size fractions (particle size range  
387 <0.063 mm), upper and lower values for CAR and FRN respectively; a variation in 19.9-78.8  
388 wt.% recorded for the sand size fractions (particle size range 0.063-2 mm), upper and lower  
389 values for LEV and DGC respectively; and a variation of 3.6-79.1 wt.% recorded for the gravel  
390 size fraction (particle size range 2-64 mm), upper and lower values for PWM and LEV  
391 respectively.

392 As noted above, when estimating the volume of waste in each pile the average elevation from  
393 the area immediately surrounding the waste was used as a baseline, which has resulted in these  
394 estimates being conservative because much of the surrounding material is unlikely to be at the  
395 original elevation and the typography of some sites was extremely variable. For example, the  
396 volume of mine waste at DGC and GRG have been determined in other studies to be 274,250  
397 (Mighanetara 2008) and 50,311 (Excal 1999) respectively compared to 198,923 and 9510 m<sup>3</sup>  
398 here.

399 **Table 2. Location, volume, bulk density, total mass, paste pH, TOC and TIC data for mine waste. The location data refers to the location**  
 400 **where the first sample was taken from. \* No LiDAR data; † mine waste is located in a valley floor so not possible to estimate volume using**  
 401 **LiDAR.**

Site name	Location (latitude)	Location (longitude)	Estimated volume using LiDAR (m <sup>3</sup> )	Bulk density (g/cm <sup>3</sup> )	Estimated mass (tonne)	Paste pH	TOC (wt.%)	TIC (wt.%)
South west England								
ALF	50°11'01.72"N	05°23'00.62"W	20516	1.44	29543	3.62	0.42	0.00
CAR	50°30'12.88"N	04°26'59.43"W	29286	1.26	36900	4.22	0.22	0.00
CON	50°14'12.46"N	05°09'00.03"W	32	1.04	33	3.73	0.53	0.00
DGC	50°32'16.75"N	04°13'17.32"W	198923	1.30	258600	3.33	0.16	0.00
LEV	50°09'10.80"N	05°40'58.47"W	1408	0.92	1295	3.78	0.68	0.00
NAN	50°14'04.73"N	05°08'13.07"W	15277	1.23	18791	2.68	0.28	0.00
POL	50°14'36.08"N	05°09'58.90"W	8941	1.06	9477	4.92	0.15	0.00
PWM	50°30'45.42"N	04°15'24.76"W	1799	1.39	2501	3.35	0.04	0.00
WHM	50°14'15.32"N	05°09'34.15"W	Unknown†	1.28	n/a	2.39	0.20	0.00
Wales								
EGM	52°18'26.58"N	03°49'39.58"W	Unknown*	1.49	n/a	5.56	0.38	0.04
FRG	52°21'7.05"N	03°52'38.90"W	16802	1.54	25875	3.28	0.16	0.00
GRG	52°19'53.76"N	03°53'18.01"W	9510	1.46	13885	6.36	0.25	0.00
PYM	53°23'14.37"N	04°20'59.73"W	Unknown†	1.03	n/a	2.89	1.35	0.00
WEM	52°20'59.13"N	03°53'12.75"W	34560	1.35	46656	3.89	0.33	0.00

402

403 Table 3 displays metal concentration data for composite samples from each site. An indication  
404 is also provided of where values exceed various guideline concentrations developed to trigger  
405 risk assessments to protect human and ecological health. In general relatively high  
406 concentrations of As, Cu, Pb and Zn were determined for the sites located in SW England. For  
407 example, As concentrations were recorded as being greater than 0.1% for all sites (with the  
408 exception of ALF and NAN) with a maximum of 1.92% recorded for DGC. Relatively high  
409 concentrations of Cu and Sn were also recorded, with a maximum of 1.76 and 0.078% for CON  
410 and PWM respectively. Relatively high concentrations of Cu, Pb and Zn were recorded for  
411 samples taken from sites located in Wales. Particularly high concentrations of Pb were recorded  
412 for all sites, with a maximum of 4.67 wt.% recorded for FRG. Relatively high concentrations  
413 of Zn were also recorded with a maximum of 0.62 wt.% recorded for FRN. Moreover, a number  
414 of these metals and metalloids are determined to be exceeding guideline concentrations (some  
415 significantly) used to trigger risk assessments to protect human and ecological health. As was  
416 recorded to exceed human health guidelines for all sites sampled in SW England and PYM in  
417 Wales, whereas Pb was recorded to exceed both human and ecological health guidelines for all  
418 Welsh mine sites, and also CON, NAN and WHM for ecological risk. Cr, Cu, Zn and Cd were  
419 recorded as exceeding ecological guidelines for almost all sites, and Ni for a number of sites.  
420 As such it can be concluded that all sites comprise significant human health and ecological  
421 risks associated with toxic metal and metalloid concentrations.

422 Although cut-off values are highly specific to the ore and mine setting, a survey of typical cut-  
423 off grades (percentage w/w) for a range of heavy metals indicates that Cu is economic at grades  
424 approximately >0.5%, Zn and Pb at >1% (Environment Agency 2012) and Ag at >0.02%  
425 (Douglas M. Smith 1982). A number of sites have yielded metal concentrations above this  
426 threshold, namely: CON (Cu = 1.76%), LEV (Cu = 0.52%), PYM (Cu = 0.92%), EGM (Pb =  
427 2.36%), FRN (4.67%) and GRG (1.30%). Metal concentrations (wt.%) for individual samples

428 (which were used to create the composites) are displayed in the Supplementary Data. It can be  
429 noted that in general a relatively high variance was recorded between each sample, with a  
430 relative standard deviation (RSD) greater than 100% commonly recorded. This indicates that  
431 each mine waste pile is relatively heterogeneous. It can also be noted that there is a relatively  
432 close fit between the average of these data and the results for the composite sample, with a  
433 variance of <10% typically recorded for each metal. This demonstrates that the composite  
434 samples are a relatively good representation of the individual samples.



435 **Table 3. Notable metal and metalloid concentration data for composite samples from all sites where green cells indicate concentrations above screening**  
 436 **levels for ecological risk<sup>1</sup>; orange indicate those above guideline levels for human health risk<sup>2,3</sup> and red indicate those above both.**

	Li	Na	Mg	Al	K	Ca	Ti	Cr <sup>1,2</sup>	Mn	Fe	Ni <sup>1,3</sup>	Cu <sup>1</sup>	Zn <sup>1</sup>	As <sup>2,3</sup>	Ag	Cd <sup>1,2,3</sup>	Sn	Pb <sup>1,2</sup>
South west England																		
ALF (wt.%)	0.0233	0.2297	1.4343	5.5579	1.2753	0.1888	0.3367	0.0209	0.2353	10.5592	0.0041	0.1540	0.0426	0.0935	<DL	0.0013	0.0019	0.0120
CAR (wt.%)	0.0132	0.5295	0.3014	6.2791	4.1266	0.8129	0.1141	0.013	0.0474	3.3928	<DL	0.2345	0.0078	0.1219	<DL	0.0002	<DL	0.0023
CON (wt.%)	0.0157	0.3451	0.593	5.1893	0.7046	0.1272	0.2100	0.0108	0.1411	13.6919	0.0016	1.7572	0.0916	0.8293	0.0023	0.0019	0.0238	0.0587
DGC (wt.%)	0.0135	0.4312	0.5295	4.6035	0.8871	1.1426	0.2207	0.0315	0.0610	9.9893	0.0019	0.1833	0.0101	1.9176	<DL	0.0012	0.0290	0.0067
LEV (wt.%)	0.0152	0.3721	1.7030	6.6606	1.9049	0.4451	0.5196	0.0128	0.1433	15.2487	0.0042	0.5168	0.0646	0.2543	<DL	0.0018	0.0216	0.0099
NAN (wt.%)	0.0249	0.3660	0.4250	7.8022	2.2552	0.0806	0.3049	0.0147	0.0354	3.5632	0.0003	0.0126	0.0170	0.0405	<DL	0.0002	0.0039	0.0466
POL (wt.%)	0.0243	0.4456	0.2455	7.2796	3.9765	2.8003	0.1231	0.0105	0.0549	2.7428	0.0004	0.0549	0.0131	0.1059	<DL	0.0001	0.0084	<DL
PWM (wt.%)	0.0119	0.5053	0.5990	6.2204	1.1573	0.0897	0.3126	0.0141	0.0628	6.9515	0.0019	0.0937	0.0254	1.5872	<DL	0.0008	0.0782	0.0120
WHM (wt.%)	0.0098	0.6279	0.6080	5.9665	0.6063	0.0949	0.2704	0.0116	0.0396	11.4857	0.0020	0.0446	0.0680	0.1823	<DL	0.0014	0.0300	0.0386
Wales																		
EGM (wt.%)	0.0138	0.7943	0.9825	7.8934	2.3115	0.4153	0.4998	0.0098	0.0986	4.6388	0.0035	0.2406	0.2103	<DL	<DL	0.0007	<DL	2.3602
FRN (wt.%)	0.0124	0.494	0.3235	2.8913	0.8196	0.1054	0.1758	0.0081	0.017	2.4758	0.0010	0.0337	0.6155	<DL	0.006	0.0016	<DL	4.6662
GRG (wt.%)	0.0145	0.9206	1.0651	8.9666	2.4768	0.5315	0.5331	0.0114	0.1329	4.9254	0.0049	0.0210	0.1948	<DL	<DL	0.0007	<DL	1.3009
PYM (wt.%)	0.0013	0.5467	0.1661	2.7089	1.3942	0.134	0.1600	0.0225	0.0544	27.3302	0.0091	0.9191	0.1494	0.1369	0.0034	0.0052	0.0569	0.9124
WEM (wt.%)	0.0151	0.635	0.5845	6.2005	1.6870	0.0975	0.3769	0.0141	0.0416	3.3651	0.0019	0.0059	0.1797	<DL	<DL	0.0006	<DL	0.6984

437 <sup>1</sup> Proposed Soil Screening Values under the framework for Ecological Risk Assessment (Environment Agency, Guidance on the use of soil screening values in ecological risk assessment. Science Report  
 438 SC070009/SR2b. 2008) NB these are not available for As; <sup>2</sup> Category 4 Screening Values for public open space where there is considered to be a 'negligible tracking back of soil' (Defra 2014); <sup>3</sup> Soil Guideline  
 439 Value for Commercial land use (Environment Agency, Soil Guideline Values for Arsenic in soil. Science Report SC050021/Arsenic SGV. 2009a) (Environment Agency, Soil Guideline Values for cadmium in soil.  
 440 Science Report SC050021/Cadmium SGV. 2009b) (Environment Agency, Soil Guideline Values for Mercury in soil. Science Report SC050021/Mercury SGV. 2009c) (Environment Agency, Soil Guideline Values  
 441 for Nickel in soil. Science Report SC050021/Nickel SGV 2009d) (Environment Agency, Soil Guideline Values for Selenium in soil. Science Report SC050021/Selenium SGV. 2009e).

## 442 **4.2 Mine waste resource value and hydrometallurgical extraction efficacy**

443 Key elements of economic value at each site (Cu, Zn, Ag, Sn and Pb) are shown in Table 4.  
444 This allows a first estimate of the total economic value for each key element at each site. It  
445 should be acknowledged, however, that this value could not be recovered in practice because  
446 of the limitations of mineral processing and the constraints imposed by the physicochemical  
447 properties of the material. Conversely when estimating the volume of waste in each pile the  
448 average elevation from the area immediately surrounding the waste was used as a baseline,  
449 which has resulted in these estimates being conservative because much of the surrounding  
450 material is unlikely to be at the original elevation and the topography of some sites was  
451 extremely variable. In addition as explained in Section 3.5 the single largest waste pile was  
452 sampled at each site. In many cases additional (but often minor) waste piles were observed at  
453 each site. These piles have not been accounted for both in terms of sample collection (see  
454 Supplementary Data for details) and total waste volume estimation using LiDAR. Moreover,  
455 the accurate sampling of large mine wastes piles is an intrinsically difficult exercise because  
456 the number of samples collected are limited by the resources and time available for any  
457 characterisation programme and the amount collected is never enough to fully characterise the  
458 waste pile (unless the entire waste pile is sampled and characterised). Also due to operational  
459 constraints relatively few samples were taken from each site (see Supplementary Data for  
460 details) and it is therefore almost certain that such samples do not entirely represent the overall  
461 mine waste pile. The results displayed in Table 4 should therefore be considered not as  
462 definitive but rather likely only to be accurate to the nearest order of magnitude.

463 As an indicator of the ease of extraction using conventional hydrometallurgical processes the  
464 recovery of metals in 1 M H<sub>2</sub>SO<sub>4</sub> is also included (Table 5). The greatest Cu value is calculated  
465 for the DGC mine (£1,657,600) where reasonably high value of Sn (£887,00) is also recorded.

466 Relatively high value per tonne of Cu is also calculated for PYM (£32.15/tonne). Zn is not  
467 recorded in appreciable value (>£50,000) for any of the mine sites in the south west of England;  
468 however, relatively high value is estimated for a number of sites in Wales, including FRG  
469 (£1,989,000) and WEM (£104,700). Relatively low Ag value is recorded for all sites in the  
470 south west of England and a number of sites in Wales; however, relatively highly value is  
471 estimated for FRG (£552,400) and PYM (£11.99/tonne). Relatively low Pb value is estimated  
472 for all sites in the south west of England, whereas relatively high value is estimated for all sites  
473 in Wales, with maximum of £1,521,300 calculated for FRG. It can therefore be stated that the  
474 department of value resides with Cu>Sn>Zn>Pb>Ag for the English study sites, whereas it is  
475 Pb>Ag>Zn>Cu>Sn for the Welsh study sites. When comparing these data to ore deposits  
476 (where economically valuable metals are typically present in much greater concentrations and  
477 total mass) it is unlikely that the mine wastes studied would be considered as suitable targets  
478 for resource recovery of the metals alone. However, the study has shown that the metal resource  
479 is present in quantities which are potentially sufficient to offset the costs of site remediation  
480 and rehabilitation. Furthermore the hydrometallurgical extraction data (Table 5) demonstrates  
481 1M H<sub>2</sub>SO<sub>4</sub> as able to solubilise Cu, Zn, As and Pb with reasonably high efficacy (often >20%).  
482 In contrast Ag and Sn were determined as poorly soluble, with <5% dissolution recorded for  
483 all mine wastes. Results therefore demonstrate that strong acids (such as H<sub>2</sub>SO<sub>4</sub>) could be  
484 successfully utilised (even at relatively low concentrations) for the significant removal of acid  
485 soluble metals such as Cu, Zn, As and Pb from UK mine wastes. Following subsequent  
486 recovery (e.g. via electrowinning) the value of such metals could then be utilised to offset a  
487 proportion of the remediation costs.

488

489 **Table 4. Key elements of economic value at each site displayed in terms of value per tonne**  
490 **and total value per site. Value per tonne was calculated by multiplying current metal**  
491 **price (21/03/2016) of each metal by their concentration in the mine water composite**  
492 **samples. Metals prices used were: Cu = £3498/tonne, Zn = £1249/tonne, Ag =**  
493 **£354,000/tonne, Sn = £11840/tonne and Pb = £1260/tonne. Total value per site was**  
494 **calculated by multiplying value per tonne by estimated total waste mass (from Table 2)**  
495 **and rounded to the nearest £100.**

	Cu	Zn	Ag	Sn	Pb
South west England					
ALF (£/tonne)	5.39	0.53	0.00	0.23	0.15
ALF (£ <sub>tot</sub> )	159,200	15,700	0	6,800	4,500
CAR (£/tonne)	8.20	0.10	0.00	0.00	0.03
CAR (£ <sub>tot</sub> )	28,700	100	n/a	n/a	0
CON (£/tonne)	61.47	1.14	8.29	2.82	0.74
CON (£ <sub>tot</sub> )	2,000	0	300	100	0
DGC (£/tonne)	6.41	0.13	0.00	3.43	0.08
DGC (£ <sub>tot</sub> )	1,657,600	33,600	0	887,000	20,700
LEV (£/tonne)	18.08	0.81	0.00	2.56	0.12
LEV (£ <sub>tot</sub> )	23,400	1,000	0	3,300	200
NAN (£/tonne)	0.44	0.21	0.00	0.46	0.59
NAN (£ <sub>tot</sub> )	8,300	4,000	0	8,600	11,000
POL (£/tonne)	1.92	0.16	0.00	0.00	0.00
POL (£ <sub>tot</sub> )	18,200	1,600	0	0	0
PWM (£/tonne)	3.28	0.32	0.00	9.26	0.15
PWM (£ <sub>tot</sub> )	8,200	800	0	23,200	400
WHM (£/tonne)	1.56	0.85	0.00	3.55	0.49
WHM (£ <sub>tot</sub> )	Unknown	Unknown	Unknown	Unknown	Unknown
Wales					
EGM (£/tonne)	8.42	2.63	0.00	0.00	29.74
EGM (£ <sub>tot</sub> )	Unknown	Unknown	Unknown	Unknown	Unknown
FRG (£/tonne)	1.18	7.69	21.35	0.00	58.79

FRG (£ <sub>tot</sub> )	30,500	198,900	552,400	0	1,521,300
GRG (£/tonne)	0.73	2.43	0.00	0.00	16.39
GRG (£ <sub>tot</sub> )	10,200	33,800	0	0	227,600
PYM (£/tonne)	32.15	1.87	11.99	6.74	11.50
PYM (£ <sub>tot</sub> )	Unknown	Unknown	Unknown	Unknown	Unknown
WEM (£/tonne)	0.21	2.24	0.00	0.00	8.80
WEM (£ <sub>tot</sub> )	9,600	104,700	0	0	410,600

496

497 **Table 5. Percentage recovery of key elements in 1 M H<sub>2</sub>SO<sub>4</sub> (200 RPM agitation speed,**  
498 **1:10 solid-liquid ratio and 24 hrs reaction time).**

Site	Cu	Zn	As	Ag	Sn	Pb
South west England						
ALF	21.41	22.30	49.30	n/a	0.00	14.48
CAR	29.79	32.35	71.09	n/a	n/a	42.74
CON	28.33	6.14	60.04	0.31	0.00	3.45
DGC	29.53	18.18	59.70	n/a	0.00	29.85
LEV	77.95	41.81	68.35	n/a	0.00	23.89
NAN	10.83	10.34	49.63	n/a	0.00	5.69
POL	95.27	63.34	106.82	n/a	0.00	n/a
PWM	14.24	7.79	9.05	n/a	3.21	24.41
WHM	21.86	18.70	59.81	n/a	0.00	6.30
Wales						
EGM	11.39	58.19	n/a	n/a	n/a	0.09
FRG	43.37	7.93	n/a	0.06	n/a	0.05
GRG	22.45	34.82	n/a	n/a	n/a	0.19
PYM	65.63	14.10	10.46	0.34	0.00	0.26
WEM	29.76	5.26	0.00	0.00	0.00	0.35

499

500

501 **4.3 Extent of mine sites in the south west of England and Wales and their association with**  
502 **geological, ecological and cultural designations**

503 This section focusses on the key considerations which are likely to impact the feasibility of  
504 implementing mine waste remediation and/or resource recovery processes. This considers the  
505 geological, ecological or cultural designations that are co-located in areas of mining and how  
506 they may act as constraints and opportunities for such interventions. This begins with an  
507 overview of the scale of this co-location in the south west of England and Wales followed by  
508 a more in-depth examination of the specific reasons for designation in the case studies areas.

509 There are 717 non-active metalliferous mines in the south west of England (Appendix C) and  
510 3350 non-active metalliferous mines in Wales (Appendix D. Number of non-active mines by  
511 commodity in each type of geological, ecological and cultural designation in Wales

Commodity	Total number of mines in each designation															
	Total	LNR	NNR	SSSI	SAC	SPA	AW	PH <sup>1</sup>	OMH	AO NB	CP	NP	SM	WH S	LHI	More than 1 designation (%)
Barytes	3	0	2	2	0	0	0	3	0	0	0	0	0	0	2	2 (67%)
Barytes Lead	4	0	0	0	0	0	0	4	0	0	0	0	0	0	1	1 (25%)
Copper	213	2	13	58	41	3	16	21	0	6	4	12	10	0	17	195 (92%)
Gold	74	0	0	17	9	3	7	70	0	12	1	62	2	0	52	74 (100%)
Gold Copper	19	0	0	0	6	0	7	18	0	0	0	19	0	0	18	19 (100%)
Iron Ore	60	0	0	5	3	0	9	59	0	1	0	0	1	0	20	31 (52%)
Ironstone	178	5	0	10	8	5	10	177	22	2	4	19	0	9	75	100 (56%)
Lead	1847	0	5	425	269	2	160	179	23	375	7	260	27	0	474	1199 (65%)

Lead Copper	5	0	0	0	0	0	3	5	0	0	0	0	0	0	0	3 (60%)
Lead Copper Zinc	1	0	0	0	0	0	0	1	0	0	0	0	0	0	1	1 (100%)
Lead Silver	55	0	0	3 1	2 0	0	0	5 4	4	37	0	0	0	0	1	37 (67%)
Lead Silver Copper	1	0	0	0	0	0	1	1	0	0	0	0	0	0	1	1 (100%)
Lead Zinc	1	0	0	1	0	0	0	1	0	1	0	0	0	0	0	1 (100%)
Manganese	11 3	0	0	3 1	2 1	1 7	1	1 1 2	0	27	0	7 1	1	0	5 6	112 (99%)
Vein Minerals	77 5	1	1 1	1 0 9	4 8	4 3	1 0 2	7 4 9	3	12	0	7 4	3 5	0	4 4 1	575 (74%)
Zinc	1	0	0	1	0	0	0	1	0	0	0	0	1	0	1	1 (100%)
Grand Total	33 50	8	3 1	6 9 0	4 2 5	1 0 0	3 1 6	3 2 5 8	56	473	1 6	6 2 5	7 7	9	1 2 6 0	2352 (70%)

512 <sup>1</sup>Priority habitat data in Wales is presented as the area within a 1.6 km (1 mile) grid square so the location of the mine cannot be said to be  
513 accurately co-located with the habitats. SSSI=Site of Special Scientific Interest, AW=Ancient Woodland, PH=Priority Habitat PH,  
514 OMH=Open Mosaic Habitat on Previously Developed Land, SAC=Special Area of Conservation (European), SPA=Special Protection Area,  
515 AONB=Area of Outstanding Natural Beauty, NP=National Park, CP=Country Park, SM=Scheduled Monument, WHS=World Heritage Site,  
516 Landscape of Heritage Interest; Sources: mine data from BRITPITS Licence No. 2014/098BP ED British Geological Survey © NERC. All  
517 rights reserved. All other data © Natural Resources Wales copyright. Contains Ordnance Survey data © Crown copyright and database right  
518 2016.D). These are predominantly located in Sn and Cu mining areas of Cornwall (n=456), the  
519 As and Cu areas of Devon (n=49), the Pb and Zn areas of North East and Central Wales  
520 (n=2470), the Cu, Zn, Pb and Fe areas of North West Wales (n=819), and the ironstone regions  
521 of South Wales (n=45) and Gloucestershire (n=102). The majority of mine sites in SW England  
522 (68%) and Wales (72%) are co-located with at least one designation.

523 There are mines located on many of the designated sites in both SW England and Wales.  
524 However, numbers are generally small for ecological or geological designations compared with  
525 the total number of designated sites in the region (Table 6). Despite this, in some cases the

526 proportion of the area of such designations that are co-located with mines is much greater due  
527 to a few very large sites such as, for example, Exmoor Heath (10,000 ha), Plymouth Sounds  
528 (6,000 ha) and Dorset Heath (5,000 ha) SACs and Dorset Heathlands SPA (8,000 ha).  
529 Similarly, in Wales, despite only 8% of SSSIs being co-located with mines they account for  
530 71% of the area of SSSIs, this is due to four very large sites of over 19,000 ha: Berwyn,  
531 Elenydd, Eryri and Migneint-Arenig-Dduallt (which are also SACs and/or SPAs). In Wales,  
532 there is a disparity between this effect for the SSSIs and European sites where a relatively  
533 modest proportion of area are co-located with mine sites due to the inclusion of far larger areas  
534 of coastal sites (e.g. Liverpool Bay, Cardigan Bay). It is not possible to discern from this  
535 overview whether the SSSI sites are designated for their geology or ecology or whether the  
536 LNRs, NNRs, SSSIs, SACs and SPAs are designated due to species and habitats that are  
537 intrinsically linked to the mining activities or whether they are coincidental to it. In the  
538 examples highlighted here the designations are not specifically linked to the presence of mine  
539 wastes. This is important as resource recovery could have a positive or a negative impact  
540 depending on the reasons for designation and this will be discussed in Section 4.4.

541 Regarding priority habitats co-located with the mine waste it is possible in some circumstances  
542 to discern whether these are intrinsically linked to the presence of the mine waste. In SW  
543 England the largest number of mines are co-located with priority habitats other than OMH  
544 which are unlikely to be dependent on the characteristics of the mine waste and may even be  
545 negatively impacted by it. Although these habitats do not receive statutory protection local  
546 authorities are expected to consider their protection and enhancement in local planning policies.  
547 Resource recovery might therefore offer an opportunity for these habitats to be restored or  
548 enhanced if combined with remediation. Overall, 13 priority habitats are co-located with mine  
549 sites in SW England, but in terms of area this only accounts for 0.6% of priority habitats. The  
550 greatest number of mines were located on deciduous woodland (n=215), with less than 15 on



551 the other 12 types. In Wales around 7% of priority habitats are co-located with mines. However,  
552 in Wales, with the exception of OMH, the priority habitat data is not represented as polygons  
553 but as 1.6 km grid squares indicating the presence of the habitat, each grid square then details  
554 the area covered by the habitat within this but the exact boundaries are not available. This  
555 means that mine sites appear to be co-located with several habitats and this has inflated the  
556 proportion of habitats co-located with mines. There were 3741 priority habitats co-located with  
557 almost all of the metalliferous mines in Wales (n=3258). As with SW England, the greatest  
558 number in Wales were on Broadleaved Woodland (n=2517). There were also substantial  
559 numbers co-located with Lowland Dry Acid Grassland (n=1608), Lowland Dry Heathland  
560 (n=1294) and Purple Moorgrass and Rush (n=1127). In both SW England and Wales a greater  
561 proportion of mine sites are co-located with OMH at 4% and 7%, respectively. This is not  
562 surprising given that this priority habitat is explicitly focussed on brownfield and previously  
563 developed sites, including mine wastes, and was in part based on an analysis of the BRITPITS  
564 data (Lush, Kirby and Shephard 2013). These sites are much more likely to be adversely  
565 affected by any resource recovery as they have developed over time due to the edaphic  
566 conditions on site so an alteration of these may change the species assemblages present.

567 A far greater number of mines are co-located with areas of cultural significance representing  
568 both the rural landscapes together with the mining history of SW England and Wales. It is often  
569 impossible to disentangle the role of mining in some of the cultural designations. For example  
570 although AONBs and National Parks are not necessarily recognised for their mining activity  
571 *per se*, they are representative of the landscape character and cultural history of an area (e.g.  
572 mining is specifically mentioned in Cornwall and Tamar Valley AONB; Cornwall and Tamar  
573 AONB, 2015). The cultural designations generally operate at the landscape scale hence the  
574 large proportion of area co-located with mines for AONBs, National Parks and the World  
575 Heritage Sites (Table 6) demonstrating the ubiquity of mining in the heritage in these areas.

576 There are two World Heritage Sites associated specifically with the mining heritage: the  
 577 Blaenavon Industrial Landscape, which is recognised for the coal and ironstone mining activity  
 578 and associated industries in south Wales; this makes up the vast majority of area of WHS in  
 579 Wales (other two are castles and an aqueduct) and the Cornwall and West Devon Mining  
 580 Landscape in SW England. Similarly, many of the Welsh mines are in the landscapes of historic  
 581 interest designated by Natural Resources Wales.

582 This spatial analysis demonstrates the significance of the mining legacy in SW England and  
 583 Wales and its complex interaction with geological, ecological and cultural designations. It also  
 584 illustrates that the decision as to whether to recover resources from former mine sites is likely  
 585 to be dependent on a range of factors outside of the economic viability of such an endeavour  
 586 and that these can only be determined at the site level.

587 **Table 6. Total number and area of designations in the south west of England and Wales,**  
 588 **those co-located with mine sites and the number of metalliferous mine sites in each**  
 589 **designation**

Designation	Total number (area/ha)	Number (area/ha) co-located with mine sites <sup>1</sup>	Percentage of sites (area) co-located with mine sites	Number of mines located within the boundary of the designated area
<i>South west of England</i>				
<i>Geological or ecological</i>				
LNR	185 (4242)	5 (327.5)	3% (8%)	11
NNR	51 (13,980)	1 (61.4)	2% (0.4%)	1
SSSI	975 (201,077)	22 (24,686)	2% (12%)	69
SAC	74 (319,298)	9 (27,409)	12% (9%)	44
SPA	16 (72,344)	1 (8186)	6% (11%)	3
AW	4287 (74,648)	17 (7716)	0.4% (10%)	68
PH <sup>2</sup>	26 (457,173)	14 (2733)	54% (0.6%))	173
OMH	1004 (7481)	39 (321.0)	4% (4%)	52
<i>Cultural</i>				
AONB	15 (9098)	7 (5197)	47% (57%)	203
NP	3 (167,844) <sup>a</sup>	2 (164,822)	67% (98%)	40
SM	7010 (15,060)	12 (206.9)	0.2% (1%)	23

WHS	4 (30,170)	1 (19,719)	25% (65%)	198
<i>Wales</i>				
<i>Geological or ecological</i>				
LNR	93 (6134)	6 (438.1)	6% (7%)	8
NNR	72 (25,504)	5 (2295)	7% (9%)	31
SSSI	1064 (183,435)	80 (129,934)	8% (71%)	690
SAC	99 (683,541)	22 (94,742)	20% (14%)	425
SPA	23 (681,395)	5 (75,467)	22% (11%)	100
AW	48,614 (94,941)	199 (2144)	0.4% (2%)	357
PH <sup>4</sup>	71,237 (480,495)	3741 (32,386)	5% (7%)	3258
OMH	1034 (6,561)	23 (451.5)	2% (7%)	53
<i>Cultural</i>				
AONB	5 (107,268)	3 (76,822)	60% (72%)	473
NP	3 (410,349)	3 (410,349)	100% (100%)	625
CP	37 (4267)	5 (1428)	14% (33%)	16
SM	4180 (6248)	32 (318.0)	1% (5%)	77
WHS	3 (3401)	1 (3290)	33% (97%)	9
LHI	58 (426,005)	30 (265,765)	52% (62%)	1260

590 <sup>1</sup> Caution should be used when using these figures as not all mines are represented in BRITPITS and the point locations are not necessary in  
591 the same location as mine wastes; <sup>2</sup> Refers to broad habitats as opposed to individual sites; <sup>3</sup> Includes a small portion of New Forest; <sup>4</sup> Priority  
592 habitat data in Wales is presented as the area within a 1.6 km (1 mile) grid square so the location of the mine cannot be said to be accurately  
593 co-located with the habitats. Sources: mine data from BRITPITS Licence No. 2014/098BP ED British Geological Survey © NERC. All rights  
594 reserved. Local Nature Reserve (LNR), National Nature Reserve (NNR), Site of Special Scientific Interest (SSSI), Special Area of  
595 Conservation (SAC), Special Protection Area (SPA), Ancient Woodland (AW), Priority Habitat (PH), Open Mosaic Habitat on Previously  
596 Developed Land (OMH), Area of Outstanding Natural Beauty (AONB) and National Park data for England © Natural England copyright.  
597 Contains Ordnance Survey data © Crown copyright and database right 2016. Scheduled Monument and World Heritage Site data for England  
598 © Historic England 2016. Contains Ordnance Survey data © Crown copyright and database right 2016. The Historic England GIS Data  
599 contained in this material was obtained on 29<sup>th</sup> June 2015. The most publicly available up to date Historic England GIS Data can be obtained  
600 from HistoricEngland.org.uk. All other data © Natural Resources Wales copyright. Contains Ordnance Survey data © Crown copyright and  
601 database right 2016.

#### 602 **4.4 Geological, ecological and cultural considerations at the case study sites: opportunities** 603 **and constraints to resource recovery and reclamation**

604 All of the case study sites have some form of recognition either for their potential or known  
605 geological, ecological or cultural resources (Table 7). These can provide an opportunity for  
606 resource recovery or a constraint against it. For example, if mine waste is negatively impacting  
607 on ecological or cultural receptors that are not dependent on the characteristics of the mine  
608 waste then this could provide a powerful argument for resource recovery, decontamination

609 and/or recovery of land value resource. However, some mine wastes have rare geological or  
610 ecological features or are valued for their cultural heritage and these could act as a constraint  
611 to resource recovery if the existence of these features were to be adversely affected by such  
612 activities.

613 Taking potential constraints first, several of the sites are co-located with ecological  
614 designations that are directly related to the presence of mine wastes. In SW England CAR and  
615 POL are protected as SSSIs for their metallophytic bryophytes (liverworts and mosses)  
616 (Natural England 1999a). Bryophytes are adapted to Cu-rich substrates and include a number  
617 of internationally and nationally rare species, including one, *Cephaloziella integerrima*, which  
618 has only been recorded at two other sites since 1950 (Natural England 1999b). CAR is also  
619 designated as a SAC for its Calaminarian grasslands of the *Violetalia calaminariae* (JNCC  
620 2015), recognised as one of the best in the UK and, globally, is one of only two known sites of  
621 the Cornish path-moss *Ditrichum cornubicum*, which is protected under the Wildlife and  
622 Countryside Act (1981) (Natural England 1999a).

623 In Wales too, GRG and PYM are co-located with SSSIs, also designated for their bryophyte  
624 communities (Natural Resources Wales 2004) (Carmarthenshire County Council n.d.a)  
625 (Carmarthenshire County Council n.d.b) (Countryside Council for Wales 1995) (Countryside  
626 Council for Wales 1999). In addition, GRG is co-located with a SAC for its unique assemblage  
627 of metallophyte lichens (Calaminarian grasslands of the *Violetalia calaminariae*), one of  
628 which, *Epigloea filifera* has not been reported anywhere else in Britain (Natural Resources  
629 Wales 2004). The SSSI at PYM has over 125 lichen species and includes a *Lecidea* which is  
630 unique in Britain and possibly a new species (Countryside Council for Wales 1995).

631 The designation at GRG is also both a SAC and SSSI for its alluvial shingle deposits which are  
632 associated with a mosaic of habitats including heathland communities not usually found in

633 England or Wales. These support nationally scarce species of beetle and others the latter of which  
634 are protected under the Wildlife and Countryside Act (1981) and European Council Directive  
635 92/43/EEC on the conservation of Natural Habitats and of Wild Fauna and Flora (Countryside  
636 Council for Wales 1999) (Natural Resources Wales 2004).

637 The SSSIs at GRG and PYM, together with that at FRG are also designated for their geological  
638 characteristics. This includes mineralisations of the waste at FRG and PYM which are unique  
639 to Britain (Countryside Council for Wales 1995) (Countryside Council for Wales 1999). At  
640 GRG the fluvial geomorphology is characterised by an actively braiding river system which  
641 may be linked to the mining activity (Countryside Council for Wales 1999).

642 In addition, six of the case study sites have been identified as potential OMH sites (ALF, CON,  
643 DGC, NAN, POL and WHM) although three of these, CON, POL and WHM, fall on the same  
644 OMH. The inclusion of OMH requires some caution as the initial inventory for these sites has  
645 been predominantly based on an analysis of previous land uses (e.g. BRITPITS and the  
646 National Land Use Database for Previously Developed Land) and aerial imagery. Therefore an  
647 ecological survey would need to be carried out to ascertain the presence of an OMH (Lush,  
648 Kirby and Shephard 2013).

649 These designations have the potential to act as a significant constraint to resource recovery,  
650 specifically the management plan for one SSSI highlights that “care must be taken during  
651 preservation or derelict land operations to safeguard the specialised conditions the plants  
652 require” (Natural England 1999b). This means that any activities that changed either the  
653 physical or chemical characteristics of the waste are likely to be met with opposition. Many of  
654 the species are dependent directly on the elevated metal concentrations in the spoils (Batty  
655 2005) or tolerant of them. The removal of the metals would reduce the toxicity of the spoils to

656 other vegetation types which could then colonise the spoils potentially to the detriment of these  
657 rare species.

658 Turning to the historic environment designations, all of the case studies in SW England, except  
659 ALF, fall within the Cornwall and West Devon Mining Landscape World Heritage Site. This  
660 World Heritage Site was designated in 2006 in recognition of the “contribution the area made  
661 to the industrial revolution and formative changes in mining practices around the world”  
662 (UNESCO 2006, 155). The designation also specifically recognises the significant ecological  
663 resources linked to this mining activity in the “distinctive plant communities of waste and spoil  
664 heaps and estuarine areas” (UNESCO 2006, 155). In addition there are numerous Listed  
665 Buildings (not discussed here) and Scheduled Monuments that are individually protected for  
666 their contribution to the mining landscape. Two sites, DGC and PWM are co-located with  
667 Scheduled Monuments whilst CAR is adjacent to one. These are protected for various built  
668 features including transport infrastructure, mine shafts, pumping engine houses and processing  
669 infrastructure (Historic England 2002) (Historic England 2006) (Historic England 2002).  
670 Interestingly the Prince of Wales Mine at Harrowbarrow Scheduled Monument specifically  
671 recognises the importance of the mine wastes as a record of the technologies in use at the time  
672 and as landmarks (Historic England 2006).

673 None of the case study sites in Wales are in the Blaenavon Industrial Landscape World Heritage  
674 Site. However, all of them fall in one of three landscapes of historic interest (Table 7). All are  
675 recognised for their land management activities including agriculture and forestry but have a  
676 strong association with past mining (Dyfed Archaeology n.d.a) (Dyfed Archaeology n.d.b)  
677 (Cadw, Welsh Assembly Government, Countryside Council for Wales 2007). Although not  
678 receiving of a legal protection these landscapes are protected under planning policy from  
679 development that might have an adverse impact on their character (Welsh Government 2016)

680 para.6.5.25. In addition there are several Scheduled Monuments associated with mining activity  
681 on the FRG and PYM sites (RCAHMW 2008) (RCAHMW 2000) (RCAHMW 2004) as well  
682 as many individual aspects of the mining infrastructure including the sublimation chambers  
683 and kilns at PYM (RCAHMW 2007).

684 As already mentioned the mining landscapes have the potential to provide substantial economic  
685 benefits. Prior to its WHS designation the Devon and Cornwall mining landscape generated  
686 significant tourism industry and associated revenue to the local economy (Atlantic Consultants  
687 2003), given that designations can play an important role in tourists choice to visit an area  
688 (Reinus and Fredman 2007) (Selman 2009) and the increase in heritage tourism in recent  
689 decades (Williams and Shaw 2009) this is likely to have increased since the designation.

690 In terms of cultural designations not dependent on the mining activity none of the case study  
691 mines fell in the National Parks of SW England and Wales or AONBs in Wales despite the  
692 large land areas occupied by these designations. However, in SW England two case study sites  
693 are in AONBs: LEV and DGC. AONBs are designated in recognition of the area's landscape  
694 character, historic and natural environments. So although they are not specifically dependent  
695 on the mining legacy both the Tamar Valley and Cornwall AONBs recognise the significance  
696 of the mining heritage within their wider landscape (Cornwall AONB 2011, Tamar Valley  
697 AONB 2014) but would also be protective of contamination impacting on the natural  
698 environment.

699 The value placed on heritage features is not straightforward. Whilst cultural aspects are valued  
700 by the public (Swanwick 2009) (Howley 2011), landscapes perceived as 'natural' or 'unspoilt'  
701 are often preferred (Swanwick 2009). The value of heritage features is subject to temporal  
702 changes, with features becoming increasingly important over time (English Heritage 2008).  
703 Landscape quality is inherently subjective and different groups have different preferences

704 (Swanwick 2009). Although designations such as AONBs and National Parks in SW England  
705 and Wales explicitly recognise the contribution of the mining heritage to the overall landscape  
706 the individual features including wastes can also be perceived to have a detrimental impact on  
707 the quality of landscape (English Heritage 2008). Conversely, inappropriate restoration can  
708 also do more harm than good from both a nature conservation and landscape perspective. The  
709 Cornwall AONB has been estimated to generate bring in 4.5 million visitors to Cornwall  
710 estimated to spend £1.5 billion (Cornwall AONB 2011). Therefore any activities on mine sites  
711 need to balance the potential negative impacts on these designations. Resource recovery may  
712 fall under mineral planning, permission for which takes into account whether planned activities  
713 will have adverse effects on ecological systems, historic environments and human health  
714 (DCLG 2012) (Welsh Government 2016). Therefore the co-location of many waste sites with  
715 designated areas that may be detrimentally affected by resource recovery is a significant  
716 constraint.

717 Turning to the potential opportunities for resource recovery to enhance or restore the ecological  
718 or cultural resources none of the case study mines in are co-located with sites protected for  
719 their geological or ecological characteristics not related to their mining legacy. However, DGC  
720 is adjacent to an ancient woodland; Clitters Wood. Several of the sites are co-located with or  
721 adjacent to priority habitats: ALF, WHM and NAN with lowland heathland, and WHM and  
722 PWM with deciduous woodland. In Wales all sites are co-located with at least three priority  
723 habitats (Table 6), but as already discussed these habitats overlap in the data so a more detailed  
724 assessment would be required. Ecological surveying and risk assessment would be necessary  
725 to determine whether priority habitats are affected by the mine sites. These habitats do not  
726 receive statutory protection *per se* but they are protected under planning policy (DCLG 2012)  
727 (Welsh Government 2016). As Table 3 demonstrates all of the case study sites have wastes  
728 with concentrations, particularly Cd, Cu and Zn, that may pose a risk to specified ecological



729 receptors (e.g. SSSIs, SPAs, SACs, AONBs, National Parks), and this is likely to be the case  
730 across many of the abandoned mine wastes in the UK. They may also be impacting on aquatic  
731 ecology through mine water discharges (Mayes, et al. 2009), several appear on the Mine Waste  
732 Directive inventory (Table 7), or other designated terrestrial ecological receptors not co-located  
733 with the mine waste through the mobilisation of pollutants in water or food-chain transfer. The  
734 potential risk to ecological receptors is likely to add weight to the case for remediation and  
735 therefore act as an opportunity for resource recovery as a means of remediating the waste.

736 It is clear from this study that there is substantial variation between mine wastes in terms of  
737 their characteristics and the context in which they are situated. A multitude of different  
738 perspectives will need to be sought when considering their long term management and whether  
739 resource recovery is appropriate. This will need to balance the requirements of a range of  
740 stakeholders and disciplines including environmental scientists, heritage professionals,  
741 ecologists and representatives from the different management bodies and regulators associated  
742 with these designations (Selman 2009). It should also be recognised that land managers, experts  
743 and the general public may have very different preferences in terms of the future of such sites  
744 and these views will also need to be considered (Bloodworth, Scott and McEvoy 2009) (English  
745 Heritage 2008) (Howard, Kincey and Carey 2015) (Selman 2009) (Swanwick 2009). Human  
746 Ecology Mapping (HEM) approaches offer promising spatial data gathering and analytical  
747 tools that may enable the views of multiple stakeholders to be considered (McLain 2013).  
748 These methods, particularly “sense of place” (see (D. R. Williams 1998)) might be useful in  
749 examining the resources and values of metalliferous mine sites integrating a spatial dimension  
750 with the human-landscape connection. Ultimately, the decision to recover resources from mine  
751 wastes needs to balance the potential negative impacts on geological, ecological and cultural  
752 designations with any positive impacts on those not explicitly dependent on the mining  
753 heritage.

754 There are a number of limitations to the spatial analysis. First, the sampling campaign found  
755 that the mine locations in BRITPITS are not always in the same place as the waste. This means  
756 that there are uncertainties over the co-location of the sites. This is particularly important for  
757 smaller sites such as SSSIs and OMHs. Therefore the large scale analysis presented here is  
758 probably a conservative estimate of the designations linked to mining activity and, as already  
759 highlighted, detailed analysis of the specific sites in question needs to be undertaken. Some  
760 ecological and cultural designations have not been included in this study as no national level  
761 datasets are available. Similarly, the impact of mine wastes on water quality and any  
762 downstream ecological receptors was also not examined here. These, again, illustrate the need  
763 for site analysis and the involvement of a range of stakeholders including those from the local  
764 area (Mayes, et al. 2009) (Howard, Kinsey and Carey 2015) (Selman 2009).

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**Table 7 Ecological and cultural designations co-located with the case study mine wastes in the south west of England and Wales**

Case study	Potential opportunities				Potential constraints	
	Reduce risks to water quality and/or human health	Resource recovery (£ <sup>a</sup> )	Geological and ecological designations	Cultural designations	Geological and ecological designations	Cultural designations
South west of England						
ALF		186,200	Lowland heathland PH.		OMH.	
CAR	West Caradon MWD site potential water pollution.	28,800			Phoenix United Mine and Crow's Nest SAC; Crow's Nest SSSI; PH due to SSSI but no main habitat type.	Caradon Mining District in the Cornwall and West Devon Mining Landscape (CWDML) WHS; adjacent to South Caradon 19 <sup>th</sup> century copper mine SM.
CON		2,457			OMH.	Gwennap Mining District in the CWDML WHS.
DGC	MWD site potential water pollution.	2,598,900	Adjacent to Clitters Wood AW.	Tamar Valley AONB.	OMH.	Early 20 <sup>th</sup> Century arsenic works at Devon Great Consols Mine SM; Tamar Valley Mining District in the CWDML WHS.
LEV		27,900		Cornwall AONB.		St. Just Mining District in the CWDML WHS.
NAN		31,900	Adjacent to Lowland heathland PH.		OMH.	Caradon Mining District in the CWDML WHS.
POL		19,800			OMH; West Cornwall Bryophytes SSSI.	Gwennap Mining District in the CWDML WHS.
PWM	MWD site potential water pollution.	32,600	Adjacent to Deciduous woodland PH.		OMH.	Prince of Wales Mine at Harrowbarrow SM; Tamar Valley

						Mining District in the CWDML WHS.
WHM	MWD site potential human and health risk water pollution.	Unknown	Lowland heathland PH.		OMH.	Gwennap Mining District in the CWDML WHS.
Wales						
EGM	MWD site potential water pollution.	Unknown	Blanket Bog (BB); Lowland Dry Acid Grassland (LDAG); Lowland Dry Heathland (LDH); Lowland Wet Heathland (LWH); Purple Moorgrass and Rush Pastures (PMRP)			Upland Ceredigion LHI
FRG	MWD site potential water pollution.	2,303,100	LDAG; LDH; PMRP		Adjacent to Mwyngloddfa Frongoch SSSI	Adjacent to Frongoch Lead Mine SM; Upper Ceredigion LHI
GRG		271,600	Arable Land; BB; Broadleaved Woodland (BW); Coastal and Floodplain Grazing Marsh (CFGM); LDAG; LDH; PMRP		Grogywnion SAC, Gro Ystwyth SSSI	Upper Ceredigion LHI
PYM	MWD site potential water pollution.	Unknown	BW; Fen (basin, valley and		Mynydd Parys SSSI	Parys Mountain Windmill Engine House, Precipitation Pits and Great

			floodplain mire); Fen (swamp); LDAG; LDH; LWH; PMRP			Opencast SM, Mona Mine and Sublimation Chambers, Mynydd Parys SM, Amlwch and Parys Mountain LHI.
WEM	MWD site potential water pollution.	524,900	BB, BW; CFGM; LDAG; LDH; PMRP			Upland Ceredigion LHI.

779 <sup>a</sup> Estimated total value of Cu, Zn, Ag, Sn and Pb at each site; Sources: mine data from BRITPITS Licence No. 2014/098BP ED British Geological  
780 Survey © NERC. All rights reserved. Mine Waste Directive (MWD) inventory data © Environment Agency copyright. Contains Ordnance Survey  
781 data © Crown copyright and database right 2016; Local Nature Reserve (LNR), National Nature Reserve (NNR), Site of Special Scientific Interest  
782 (SSSI), Special Area of Conservation (SAC), Special Protection Area (SPA), Ancient Woodland (AW), Priority Habitat (PH), Open Mosaic Habitat  
783 on Previously Developed Land (OMH), Area of Outstanding Natural Beauty (AONB) and National Park data for England © Natural England  
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786 contained in this material was obtained on 29<sup>th</sup> June 2015. The most publicly available up to date Historic England GIS Data can be obtained from  
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788 right 2016.

## 789 **5. Decision making tools and technology options for intervention**

### 790 **5.1. Decision making tools for optimising resource value**

791 As discussed above legacy metalliferous mining waste sites have multifaceted value and  
792 resource associated with them. This results in the selection of the strategy for optimising  
793 resource value being a non-trivial problem and requires the consideration of a number of  
794 competing criteria to allow identification of appropriate approaches. In similar multi-criteria  
795 problems various decision support frameworks have been developed, many being based on  
796 Multi Criteria Decision Analysis (Q. Wang 2014), it is proposed that such an approach can  
797 be adopted here.

798 In many environmental problems the criteria considered are classified within a sustainability  
799 assessment framework under three areas or pillars, namely: economic, environmental and  
800 social issue (Pettit 2011). However, for the problem considered here it is necessary to also  
801 consider the technical aspects of resource recovery from wastes. In the proposed approach three  
802 MCDA methods are adopted: simple ranking method, Analytic Hierarchy Process (AHP) and  
803 Compromise Programming, this allows either the individual use of one or the sequential use of  
804 all to allow sensitivity analysis to be undertaken (Pettit 2011). Typical criteria that can be used  
805 are listed in Table 8. The particular criteria considered and their method of assessment will  
806 depend on the nature of the particular site or inventory of sites considered. However, it can be  
807 seen that many of the environmental and social criteria can be directly related to the various  
808 ecological and cultural designations listed in Table 1, for example cultural receptor criteria can  
809 be linked to, for example, AONB, NP and LHI data and ecological receptor criteria to, for  
810 example, SAC, PH and SSSI data.

811

812 **Table 8. Examples of decision criteria**

<b>Environmental</b>	<b>Economic</b>	<b>Social</b>	<b>Technical</b>
<b>Ecological receptors</b>	Capital Cost	Public acceptance	Feasibility
<b>Human receptors</b>	Operating Costs	Cultural receptors	Infrastructure
<b>Emissions to Water</b>	Value of resource	Amenity use	Safety
<b>Emissions to air</b>	Land values	Health impacts	
<b>Impacts on unique fauna/flora habitats</b>	Reduced financial liability / risk	Nuisance	
<b>Impact on landscape</b>		Employment	

813

814 It is suggested that this methodology will be applied for two main purposes. This first of these  
 815 is site specific and will aid comparison between different options and scenarios. For example,  
 816 the choice between various ex-situ and in-situ remediation technologies can be made and  
 817 compared against a ‘do-nothing’ scenario. The second purpose is to allow inventory appraisal  
 818 where a number of sites at a regional or national inventory scale can be ranked for potential  
 819 resource recovery and also enable classification of an anthropogenic deposit as a reserve or  
 820 resource.

821

822

823 **5.2. Technology options for resource recovery from metal mine wastes**

824 It has been demonstrated that many historic UK metal mine sites comprise  
 825 environmental/landscape resources in their existing state. However, in light of stricter future



826 legislation associated with the European Union Water Framework Directive it is likely that  
827 intervention (namely for pollution control) will need to be implemented in the future at many  
828 sites. Given the multifaceted resource value of metal mine sites, these interventions need to be  
829 sensitive to the existing resource (as indicated by the site designations presented) and/or  
830 enhance the resource value of the sites, for example by protecting or enhancing industrial  
831 heritage. Thus the cost-benefit analyses might include the reduced cost of remediation when  
832 including metal resource recovery and the additional benefits might include preservation,  
833 protection and enhancement of industrial heritage with the possible tourist revenue generation  
834 that may arise. The methodology proposed by (Conesa 2008), which strives to protect the  
835 cultural heritage components of metal mine sites whilst rehabilitating the site from an  
836 environmental perspective, is suggested as a useful approach, and it could be extended to  
837 include metal resource recovery.

838 If the resource comprises the mine site in its current form then remediation for pollution  
839 mitigation would have to be done either through established *in situ* techniques for preventing  
840 or reducing infiltration, reducing leachability and waste stabilisation or containment, *ex situ*  
841 techniques could only be applied where the impact was minimal and the site could be  
842 rehabilitated to a condition satisfying the appropriate stakeholders.

843 Where the metal present are one of the resources to be recovered from the site then an important  
844 processing decision is whether the mine wastes can be excavated. If this is an option for the  
845 site then a wide range of standard processing routes are available for separation, comminution,  
846 concentration and/or recovery metals from excavated materials. For example, gravity  
847 separation methods might in some cases be applied to separate metal-bearing minerals from  
848 gangue minerals which can be returned to site. Metals can then be recovered from the metal-

849 bearing concentrate using established hydrometallurgical, biohydrometallurgical or  
850 pyrometallurgical approaches.

851 If physical separation is not an option e.g. for cost reasons or because of mineralogy and metal  
852 deportment is not favourable, then the hydrometallurgical and/or biohydrometallurgical  
853 techniques of heap (or dump) leaching may be of particular utility for the removal of metals  
854 from mine wastes and tailings. These techniques are routinely used in the mining industry for  
855 recovery of metals (e.g. Cu, Au) from low grade ores. Material is placed on to an impermeable  
856 liner system and a lixiviant is recirculated through the pile, metals are recovered from the metal-  
857 rich “pregnant” liquor. Where material is fine (e.g. tailings) then the material can be  
858 agglomerated prior to heap leaching to improve subsequent recovery. Similar methods such as  
859 soil flushing have been adopted for decontamination of soils and sediments (Leštan 2008)  
860 (Seidel 1998) - these parallel methods are essentially only different in their aim: metals  
861 recovery or decontamination and thus are applicable within the context discussed here.

862 *In situ* approaches for metal recovery could be attractive given the constraints for mine site  
863 reclamation discussed above, and in this context could under certain conditions be considered  
864 as a more “passive” remediation option (see (Cundy 2013). Phytoremediation (or phytomining  
865 depending on context) is an established *in situ* technology, however the process is very low  
866 intensity and intervention is still required for periodic harvesting, processing of the biomass for  
867 metal recovery also requires significant further processing. *In situ* heap/dump leaching and  
868 metals recovery is a promising option but requires that the material to be flushed overlies an  
869 impermeable stratum or engineered barrier. A pump and treat system can then be applied to  
870 ensure capture of the effluent downstream in collection boreholes/trenches without resulting in  
871 secondary pollution. A compromise may be to capture and recover metals already being  
872 released from sites in mine drainage. Low intensity metal capture are being developed for the

873 “passive” treatment of metalliferous mine waters. Such systems use a variety of  
874 (bio)geochemical engineering approaches to achieve immobilisation of metals, including:  
875 precipitation, adsorption, microbiological reduction or oxidation and pH manipulation. Thus  
876 these technologies potentially offer low intensity harvesting of metals from legacy mine waste  
877 and would simultaneously achieve: (i) eventual decontamination of the mine waste, (ii)  
878 protection of the environment from metal pollution and (iii) recovery of the metals. However,  
879 further research is required to design systems that capture metals in forms that are directly  
880 amenable to recycling.

881

## 6. Conclusions and implications

There are numerous drivers for the reclamation of legacy mine sites. Many wastes are likely to be causing significant breaches of water and soil quality guidelines in the UK and the mobilisation of these pollutant metals may be negatively impacting surrounding ecosystems. When considering site reclamation strategies a balance needs to be achieved, however, between protecting human, water and ecological receptors that may be at risk from metal pollution from mine wastes and designations that are dependent upon it. In addition, the simultaneous recovery of economically valuable metals from the mine wastes during site remediation may provide a useful mechanism to offset the cost of such activity.

This study has determined the physical and chemical composition of several prominent legacy metalliferous mine tailing waste piles in England and Wales across a range of parameters, including metal content, mineralogy, paste pH, particle size distribution, total organic carbon and total inorganic carbon. The co-location of cultural and ecological designations with the mine wastes have also been determined. The following can be concluded:

- 1) Several mine wastes investigated contain a number of different economically valuable metals (namely Cu, Pb and Sn) at concentrations close to or greater than typical minimum ore grade;
- 2) Several mine wastes investigated contain a number of different pollutant metals (namely Cr, Ni, Zn, As, Cd, Pb) at concentrations exceeding Soil Guideline Values; and
- 3) Most of the case study sites receive some form of protection either due to their historical significance, rare species assemblages or geological characteristics which may limit the potential for resources recovery and rehabilitation.

Results demonstrate that it is unlikely that the potential economic gain of extracting valuable metals from the mine waste will constitute a sole driver for intervention. Instead it is suggested that this value could be considered as a useful mechanism to offset site rehabilitation costs. A substantial number of mine sites in south west England and Wales are co-located with cultural or ecological designations, many of them due to the mining activities. These unique geological, ecological and cultural resources will act as a significant constraint to mine waste remediation and site reclamation if the existence of these features were to be

adversely affected by such activities. This paper has demonstrated that an integrated assessment methodology for assigning and evaluating resource value is necessary to allow appropriate evaluation of resource potential. It is clear that further work is urgently required to apply similar holistic resource value determination approaches at other legacy mine sites in the UK and world-wide. This will enable the establishment of a reliable methodology for the quantitative assignment of resource value (economic, cultural, environmental, etc.) at such sites. In turn this will enable prioritisation of mine sites in most urgent need of rehabilitation, but also enable such rehabilitation and remediation processes to be conducted via methodology that is both at appropriate cost and disturbance to existing environmental and cultural designations.

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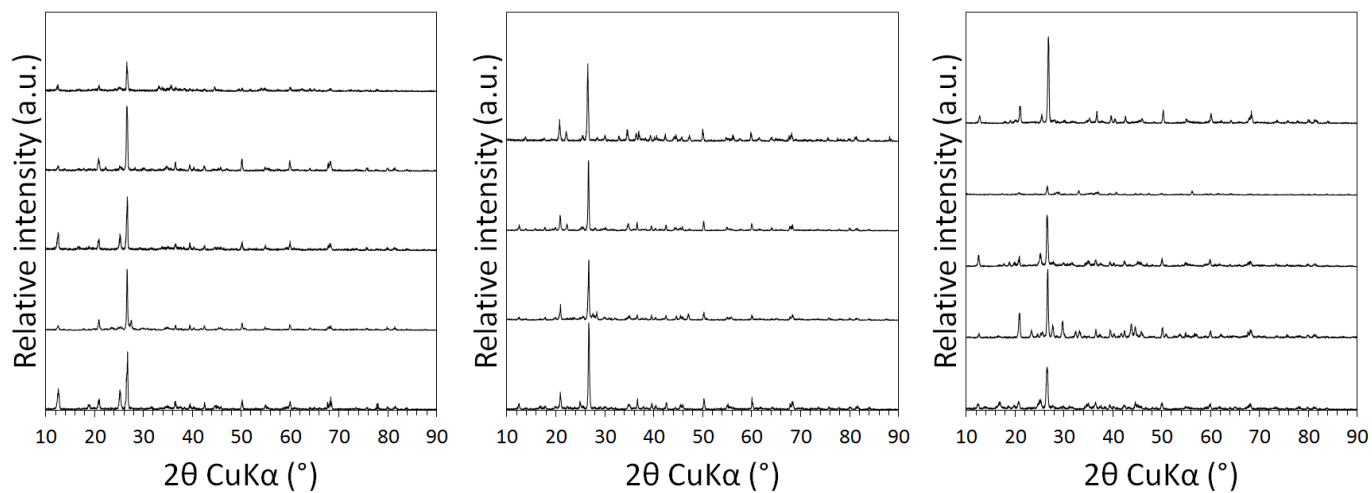
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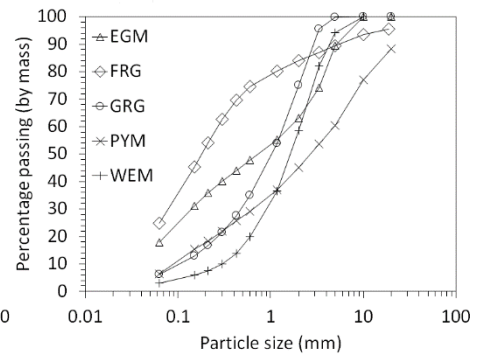
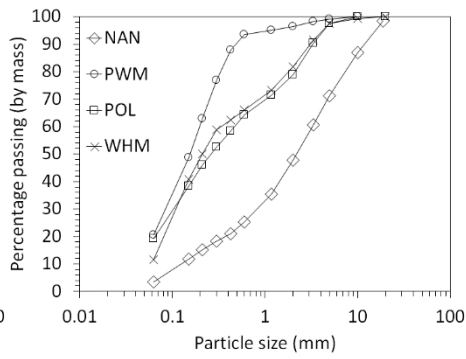
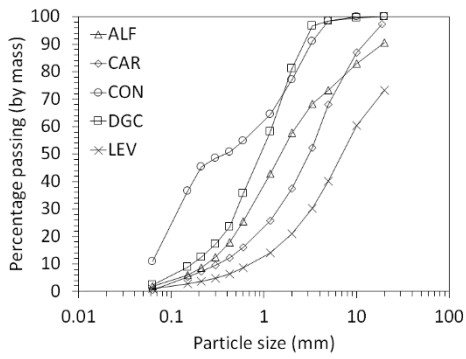
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**Appendix A.** XRD spectra for the mine tailing composite samples. LHS (from bottom): ALF, CAR, CON, DGC, LEV; middle (from bottom): NAN, POL, PWM, WM; RHS (from bottom): EGM, FRN, GROG, PYM, WEM.



## Appendix B. Particle size as a function of cumulative volume for the composite mine tailing samples





## Appendix C. Number of non-active mines by commodity in each type of geological, ecological and cultural designation in the South West of England

Commodity	Number of mines in each designation													
	Total	LNR	NNR	SSSI	SAC	SPA	AW	PH	OM H	AONB	NP	SM	WHS	More than 1 designation (%)
Antimony	6	0	0	0	0	0	0	0	0	2	0	0	0	2 (33%)
Arsenic	1	0	0	0	0	0	0	1	0	0	1	0	0	1 (100%)
Arsenic Copper	13	0	0	1	1	0	5	4	1	13	0	2	13	13 (100%)
Barytes	2	0	0	0	0	0	0	1	0	0	2	0	0	2 (100%)
Celestite	20	0	0	0	0	0	0	1	0	0	0	0	0	1 (5%)
Copper	55	0	0	9	8	0	6	16	3	24	1	0	21	38 (69%)
Gold	2	0	0	0	0	0	2	0	0	0	0	0	0	2 (100%)
Iron ore	57	1	1	7	7	0	5	12	2	3	27	2	0	40 (70%)
Ironstone	124	3	0	27	27	3	41	47	1	18	1	3	0	79 (64%)
Lead	15	0	0	2	0	0	0	2	0	11	0	0	0	11 (73%)
Lead Antimony	2	0	0	0	0	0	0	2	0	2	0	0	0	2 (100%)
Lead Copper	1	0	0	0	0	0	0	1	0	0	0	0	0	1 (100%)
Lead Silver	11	0	0	0	0	0	0	0	0	1	1	0	0	2 (18%)
Manganese	11	0	0	0	0	0	3	3	0	1	0	0	0	5 (45%)
Tin	225	3	0	8	1	0	4	46	22	81	5	6	101	173 (77%)
Tin Copper	147	2	0	5	0	0	0	29	21	31	0	10	61	99 (67%)
Tin Tungsten	9	0	0	5	0	0	0	5	0	8	0	0	0	8 (89%)
Tungsten	1	0	0	0	0	0	0	1	0	1	0	0	0	1 (100%)
Vein Minerals (e.g. Pb, Zn, Cu, Sn)	11	0	0	5	0	0	2	2	2	7	2	0	1	9 (82%)
Zinc	3	0	0	0	0	0	0	0	0	0	0	0	0	0 (0%)
Zinc Copper Tin	1	0	0	0	0	0	0	0	0	0	0	0	0	0 (0%)
Grand Total	717	9	1	69	44	3	68	12	52	203	40	23	197	489 (68%)

Sources: mine data from BRITPITS Licence No. 2014/098BP ED British Geological Survey © NERC. All rights reserved. Local Nature Reserve (LNR), National Nature Reserve (NNR), Site of Special Scientific Interest (SSSI), Special Area of Conservation (SAC), Special Protection Area (SPA), Ancient Woodland (AW), Priority Habitat (PH), Open Mosaic Habitat on Previously Developed Land (OMH), Area of Outstanding Natural Beauty (AONB) and National Park data © Natural England copyright. Contains Ordnance Survey data © Crown copyright and database right 2016. Scheduled Monument and World Heritage Site © Historic England 2016. Contains Ordnance Survey data © Crown copyright and database right 2016. The Historic England GIS Data contained in this material was obtained on 29<sup>th</sup> June 2015. The most publicly available up to date Historic England GIS Data can be obtained from [HistoricEngland.org.uk](http://HistoricEngland.org.uk).



## Appendix D. Number of non-active mines by commodity in each type of geological, ecological and cultural designation in Wales

Commodity	Total number of mines in each designation															
	Total	LNR	NNR	SSSI	SAC	SPA	AW	PH <sup>1</sup>	OMH	AONB	CP	NP	SM	WHS	LHI	More than 1 designation (%)
Barytes	3	0	2	2	0	0	0	3	0	0	0	0	0	0	2	2 (67%)
Barytes Lead	4	0	0	0	0	0	0	4	0	0	0	0	0	0	1	1 (25%)
Copper	213	2	13	58	41	3	16	212	0	6	4	120	10	0	117	195 (92%)
Gold	74	0	0	17	9	3	7	70	0	12	1	62	2	0	52	74 (100%)
Gold Copper	19	0	0	0	6	0	7	18	0	0	0	19	0	0	18	19 (100%)
Iron Ore	60	0	0	5	3	0	9	59	0	1	0	0	1	0	20	31 (52%)
Ironstone	178	5	0	10	8	5	10	177	22	2	4	19	0	9	75	100 (56%)
Lead	1847	0	5	425	269	29	160	1791	23	375	7	260	27	0	474	1199 (65%)
Lead Copper	5	0	0	0	0	0	3	5	0	0	0	0	0	0	0	3 (60%)
Lead Copper Zinc	1	0	0	0	0	0	0	1	0	0	0	0	0	0	1	1 (100%)
Lead Silver	55	0	0	31	20	0	0	54	4	37	0	0	0	0	1	37 (67%)
Lead Silver Copper	1	0	0	0	0	0	1	1	0	0	0	0	0	0	1	1 (100%)
Lead Zinc	1	0	0	1	0	0	0	1	0	1	0	0	0	0	0	1 (100%)
Manganese	113	0	0	31	21	17	1	112	0	27	0	71	1	0	56	112 (99%)
Vein Minerals	775	1	11	109	48	43	102	749	3	12	0	74	35	0	441	575 (74%)
Zinc	1	0	0	1	0	0	0	1	0	0	0	0	1	0	1	1 (100%)
<b>Grand Total</b>	<b>3350</b>	<b>8</b>	<b>31</b>	<b>690</b>	<b>425</b>	<b>100</b>	<b>316</b>	<b>3258</b>	<b>56</b>	<b>473</b>	<b>16</b>	<b>625</b>	<b>77</b>	<b>9</b>	<b>1260</b>	<b>2352 (70%)</b>

<sup>1</sup>Priority habitat data in Wales is presented as the area within a 1.6 km (1 mile) grid square so the location of the mine cannot be said to be accurately co-located with the habitats. SSSI=Site of Special Scientific Interest, AW=Ancient Woodland, PH=Priority Habitat PH, OMH=Open Mosaic Habitat on Previously Developed Land, SAC=Special Area of Conservation (European), SPA=Special Protection Area, AONB=Area of Outstanding Natural Beauty, NP=National Park, CP=Country Park, SM=Scheduled Monument, WHS=World Heritage Site, Landscape of Heritage Interest; Sources: mine data from BRITPITS Licence No. 2014/098BP ED British Geological Survey © NERC. All rights reserved. All other data © Natural Resources Wales copyright. Contains Ordnance Survey data © Crown copyright and database right 2016.